

3.20 Utilities and Service Systems

This section addresses utilities and service systems that could be affected by implementation of the proposed program—specifically, water supply systems, wastewater treatment systems, storm drainage, solid waste facilities and disposal, electrical facilities, oil and natural gas facilities, and communication systems. The geographic distribution and service providers, and relevant standards for utilities and service systems, are described below. This section is composed of the following subsections:

- Section 3.20.1, “Environmental Setting,” describes the physical conditions in the program study area as they apply to utilities and service systems.
- Section 3.20.2, “Regulatory Setting,” summarizes federal, State, and regional and local laws and regulations pertinent to evaluation of the proposed program’s impacts on utilities and service systems.
- Section 3.20.3, “Analysis Methodology and Thresholds of Significance,” describes the methods used to assess the environmental effects of the proposed program and lists the thresholds used to determine the significance of those effects.
- Section 3.20.4, “Environmental Impacts and Mitigation Measures for NTMAs,” discusses the environmental effects of the near-term management activities (NTMAs) and provides mitigation measures for significant environmental effects.
- Section 3.20.5, “Environmental Impacts, Mitigation Measures, and Mitigation Strategies for LTMA’s,” discusses the environmental effects of the long-term management activities (LTMA’s), provides mitigation measures for significant environmental effects, and addresses conditions in which any impacts would be too speculative for evaluation (CEQA Guidelines, Section 15145).

NTMAs and LTMA’s are described in detail in Section 2.4, “Proposed Management Activities.”

For discussions of energy resources and uses; groundwater resources; surface water and supply resources; and fire protection services, emergency services/law enforcement, and schools, see Section 3.9, “Energy”; Section 3.11, “Groundwater Resources”; Section 3.13, “Hydrology”; and Section 3.17, “Public Services.”

1 **3.20.1 Environmental Setting**

2 ***Information Sources Consulted***

3 Sources of information used to prepare this section include the following:

- 4 • State laws pertaining to utilities and service systems (see the discussion
5 of State regulations in Section 3.20.2, “Regulatory Setting,” below)
- 6 • Online descriptions of the Central Valley Project (CVP) and State
7 Water Project (SWP) (DWR 2010a, 2010b)
- 8 • The interactive Regulated Facilities Report Web site maintained by the
9 State Water Resources Control Board (SWRCB) (2006)
- 10 • State databases that organize and track relevant utilities and service
11 systems information

12 ***Geographic Areas Discussed***

13 The study area for this analysis consists of the following areas:

- 14 • Extended systemwide planning area (Extended SPA) divided into the
15 Sacramento and San Joaquin Valley and foothills, and the Sacramento–
16 San Joaquin Delta (Delta) and Suisun Marsh
- 17 • Sacramento and San Joaquin Valley watersheds
- 18 • SoCal/coastal CVP/SWP service areas

19 Utilities and service systems for all of these geographic areas are discussed
20 together in this section because potential effects of the program on utilities
21 and service systems would be the same throughout the study area. None of
22 the management activities included in the proposed program would be
23 implemented in the SoCal/coastal CVP/SWP service areas. In addition,
24 implementation of the proposed program would not result in long-term
25 reductions in water deliveries to the SoCal/coastal CVP/SWP service areas
26 (see Section 2.6, “No Near- or Long-Term Reduction in Water or
27 Renewable Electricity Deliveries”). Given these conditions, little to no
28 effect on utilities and service systems is expected in the portion of the
29 SoCal/coastal CVP/SWP service areas located outside of the Sacramento
30 and San Joaquin Valley and foothills and the Sacramento and San Joaquin
31 Valley watersheds.

32 ***Water Supply Systems***

33 The study area contains hundreds of water agencies and special districts
34 that provide municipal water services from a combination of surface water
35 reservoirs and groundwater. These providers operate treatment and

1 distribution facilities to serve their customers; may control local water
2 sources, such as groundwater wells; and may also contract for surface
3 water deliveries through the SWP or through other water agencies or
4 districts that operate storage and conveyance facilities. Water treatment and
5 delivery infrastructure within the study area ranges from large aboveground
6 and underground facilities, such as municipal surface water intakes and
7 treatment plants and pipelines carrying water across the Central Valley
8 from Hetch Hetchy Reservoir to the San Francisco Bay Area, to small
9 agricultural water intakes and irrigation ditches. Water pipelines are
10 typically buried underground, passing under rivers and streams in many
11 locations, although sometimes they may be attached to bridges. Water for
12 agricultural users is supplied by irrigation districts from both surface water
13 and groundwater sources. Farmers and rural residents may also supply
14 themselves directly from private groundwater wells. Section 3.11,
15 “Groundwater Resources,” discusses existing groundwater storage and
16 production in the study area. Section 3.13, “Hydrology,” discusses existing
17 conditions related to surface water and supply.

18 ***Wastewater Treatment Systems***

19 Wastewater (sewage and gray water) is managed, treated, and disposed of
20 by counties, cities, water and utility districts, and private landowners.
21 County and city governments manage public utility districts that manage,
22 treat, and dispose of wastewater. Water districts consisting of regional and
23 local utility and water service providers also may provide wastewater
24 conveyance and treatment infrastructure. Finally, private leach fields, septic
25 systems, and conveyance structures operate throughout the study area.
26 Private facilities tend to be more common in rural areas that were
27 historically less reliant on public providers, while most urbanized and
28 developed areas are served by public systems.

29 Treatment systems with river discharges may directly abut State Plan of
30 Flood Control levees or have pipelines that penetrate these levees. Many
31 systems without river discharges (e.g., using evaporation ponds or seepage
32 ponds) still benefit from the flood protection provided by the State Plan of
33 Flood Control. Wastewater transmission pipelines are buried underground,
34 passing under rivers and streams in many locations, although sometimes
35 they may be attached to bridges.

36 The SWRCB maintains an online inventory of regulated wastewater
37 treatment facilities (SWRCB 2006). Within the jurisdiction of the three
38 regional water quality control boards (RWQCBs) that encompass the
39 Central Valley, there are 527 regulated wastewater treatment facilities.
40 Within the geographic areas that approximately correspond to the
41 SoCal/coastal CVP/SWP service areas, there are 523 wastewater treatment
42 facilities.

1 **Storm Drainage**

2 Stormwater, like wastewater, is managed by county, city, and other local
3 entities. Public utility districts, reclamation districts, and water districts all
4 manage stormwater. Some stormwater is managed by stormwater detention
5 basins and urban storm drain systems that were specifically created for that
6 purpose; other storm flows are managed by larger water conveyance and
7 irrigation infrastructure, such as the conveyance facilities managed by
8 water and reclamation districts that are used primarily to convey water for
9 consumptive uses.

10 Stormwater systems include municipal storm drain networks that collect
11 urban runoff and channel it to larger waterways, detention basins that
12 provide stormwater holding capacity, and drainage and irrigation networks
13 that also serve as water conveyance facilities. Where these facilities drain
14 lands that are prone to flooding, stormwater conveyance capacity forms one
15 aspect of the larger set of infrastructure that reduces flood risk because
16 these systems transfer runoff from the landscape into waterways.
17 Stormwater systems also collect urban runoff, which is often a source of
18 pollutants that may affect water quality. Stormwater management is thus an
19 important component of both water quality management and flood control.

20 **Solid Waste Facilities and Solid Waste Disposal**

21 Solid waste facilities are operated by private entities and public agencies
22 that contract with public entities such as counties and cities for receipt of
23 solid waste. In rural areas, some solid waste may be disposed of privately
24 in private dumps and landfills that are not officially sanctioned, but that
25 form part of the local capacity for solid waste management.

26 The California Department of Resources Recycling and Recovery (Cal
27 Recycle) maintains databases of waste stream profiles for existing facilities
28 (including remaining capacity and throughput) that describe identified and
29 permitted landfills. Solid waste facilities regulated by Cal Recycle include
30 not only landfills, but the following range of entities:

- 31 • Transformation facilities (facilities where waste is incinerated or
32 otherwise converted in a manner that does not include composting)
- 33 • Composting facilities (locations where organic material is converted by
34 composting)
- 35 • Disposal sites (locations where solid waste is placed in a landfill)
- 36 • Transfer sites (locations where material is sorted and transferred from
37 one container or vehicle to another)

- 1 • Waste tire sites (locations that specialize in the disposal or management
2 of used tires)

3 Pursuant to RWQCB regulations, Cal Recycle requires that solid waste
4 facilities and disposal sites be located outside of 100-year floodplains and
5 that measures to control flood risks be prepared and implemented as part of
6 facility designs. However, many former (closed) solid waste facilities were
7 developed before these regulations were in effect, and portions of these
8 closed facilities are located within currently designated 100-year
9 floodplains.

10 ***Electrical Facilities***

11 Transmission lines, substations, and power plants are located throughout
12 the study area. Electricity is supplied by various energy providers. The five
13 largest utilities are Southern California Edison, Pacific Gas and Electric
14 Company, Los Angeles Department of Water and Power, San Diego Gas &
15 Electric Company, and Sacramento Municipal Utility District. Collectively
16 these utilities supply approximately 50 percent of the state's total electricity
17 consumption. The remaining consumption is supplied by other investor-
18 owned and publicly owned utilities, rural electricity cooperatives, Native
19 American utilities, and other electricity providers (CEC 2011). The
20 Western Area Power Administration also owns and operates high-voltage
21 transmission lines in the study area. Figure 3.20-1 shows the locations by
22 type of electricity generating plants in the study area. Figure 3.20-2 shows
23 the locations of major transmissions lines in the study area.

24 ***Natural Gas Facilities***

25 Natural gas services and infrastructure are located throughout the study
26 area. Natural gas pipelines are buried underground, passing under rivers
27 and streams in many locations, although they may be attached to bridges in
28 some cases. Figure 3.20-3 shows the locations of major natural gas
29 pipelines in the study area. San Diego Gas & Electric Company, Southern
30 California Gas Company, and Pacific Gas and Electric Company provide a
31 collective total of 98 percent of the state's natural gas. Long Beach and
32 Palo Alto are the only municipal utilities in California that operate city-
33 owned utility services for natural gas customers (CEC 2009). Pipelines,
34 storage areas, and compressor stations are located throughout the
35 Sacramento and San Joaquin Valley and foothills, the Sacramento and San
36 Joaquin Valley watersheds, and the SoCal/coastal CVP/SWP service areas.
37 Natural gas discovered in the Sacramento Valley and the Delta has been
38 developed into an important supply source and depot for underground
39 storage. Gas fields, pipelines, and related infrastructure have also been
40 developed throughout the SoCal/coastal CVP/SWP service areas. Natural
41 gas infrastructure within the study area is owned by oil and gas companies,
42 public utilities, and various independent leaseholders.

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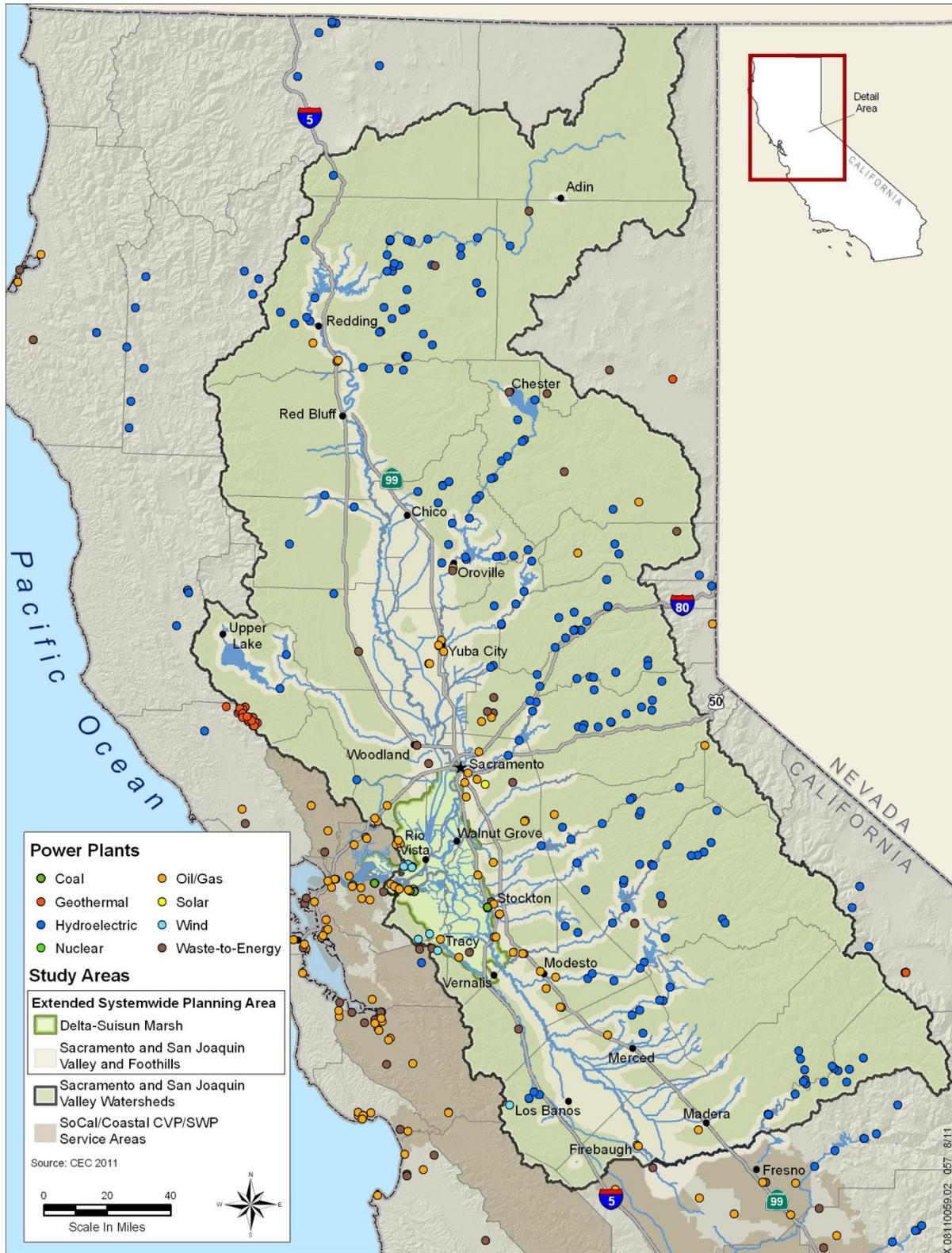
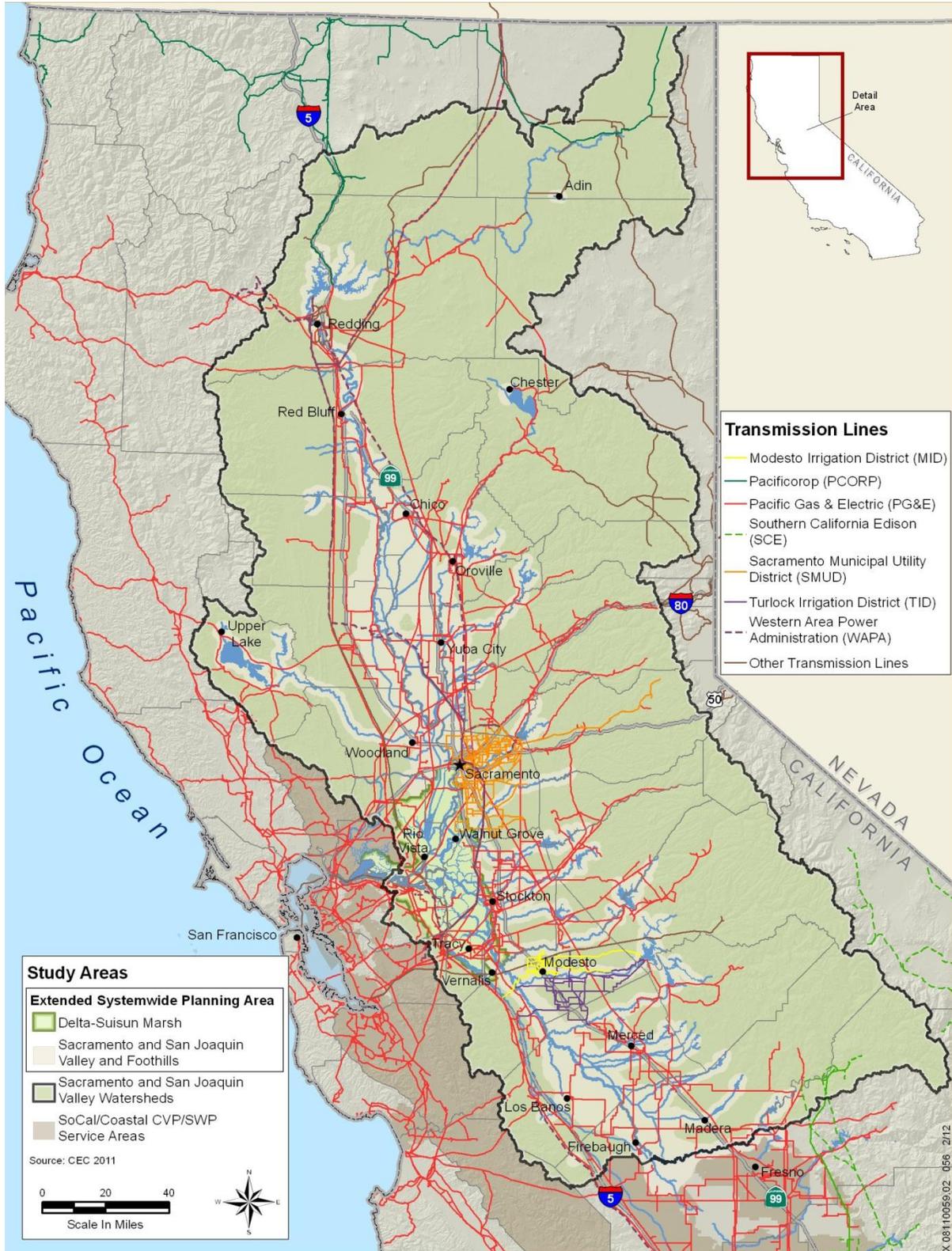


Figure 3.20-1. Power Plants Located in the Study Area

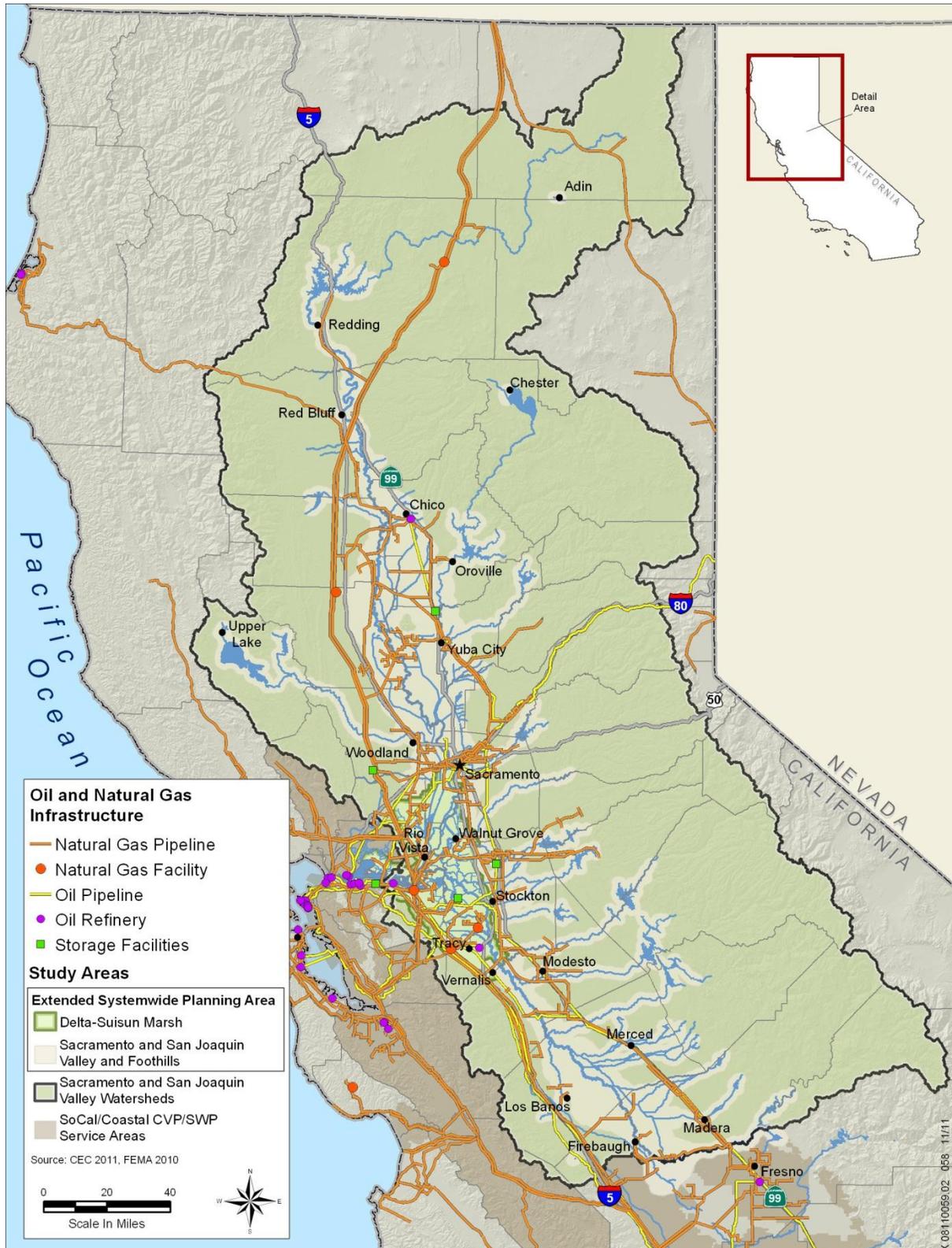
3.0 Environmental Setting, Impacts, and Mitigation Measures
 3.2.0 Utilities and Service Systems



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Figure 3.20-2. Major Electrical Transmission Lines Located in the Study Area

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1 ***Petroleum Facilities***

2 Petroleum pipelines traverse the study area, carrying crude oil from
3 production fields in the southern San Joaquin Valley to refineries in the San
4 Francisco Bay Area and carrying refined product from the refineries across
5 the Central Valley. These pipelines are buried underground, passing under
6 rivers and streams in many locations, although they may be attached to
7 bridges in some areas. Figure 3.20-3 shows the locations of major oil
8 pipelines in the study area. Refineries are located outside of the Extended
9 SPA. Abandoned oil pipelines are addressed in Section 3.12, “Hazards and
10 Hazardous Materials.”

11 ***Communication Systems***

12 Communication systems located throughout the study area include
13 underground fiber optic cable, telephone transmission lines (overhead and
14 underground), and cellular towers owned or leased by telecommunications
15 service providers. Large communication providers within the study area
16 include AT&T, Frontier Communications, and various cellular providers.

17 Landline telephone service in the study area is provided by various
18 commercial communications companies. The majority of the landline
19 facilities are located in county- or city-owned rights-of-way and on private
20 easements. Telecommunications lines are either copper wire or fiber optic
21 cable and are routed overhead on utility poles and underground. Telephone
22 lines are frequently attached to bridges when routed over rivers and lake
23 inlets, although some are installed via directional boring under rivers.

24 In addition to landline service, a large number of communications towers
25 have been constructed throughout the study area for cellular telephone
26 service. Cellular towers have been erected along major travel corridors to
27 meet emergency service objectives. Cellular service is available, to varying
28 degrees, throughout the study area.

29 **3.20.2 Regulatory Setting**

30 The following text summarizes federal, State, and regional and local laws
31 and regulations pertinent to evaluation of the proposed program’s impacts
32 on utilities and service systems. U.S. Army Corps of Engineers authorities
33 related to Title 33, Sections 408 and 208.10 of the U.S. Code and
34 authorizations related to the Central Valley Flood Protection Board are
35 discussed in Section 3.13, “Hydrology.”

36 ***Federal***

37 The U.S. Office of Pipeline Safety is the federal safety authority
38 responsible for ensuring the safe, reliable, and environmentally sound
39 operation of the nation’s pipeline transportation system. The Federal
40 Energy Regulatory Commission regulates construction and abandonment of

1 pipelines, storage areas, and liquefied natural gas facilities, and is involved
2 in permitting and licensing of electrical transmission facilities.

3 **State**

4 **Water Quality Standards** The SWRCB regulates water quality in
5 coordination with the RWQCBs by, among other things, issuing discharge
6 permits. The RWQCBs issue waste discharge requirements for major point-
7 source discharges, such as municipal wastewater treatment plants and
8 industrial facilities. The RWQCBs also issue and monitor enforcement
9 actions when water quality standards are violated, and oversee activities
10 necessary to address those enforcement actions.

11 **California Public Utilities Commission** The California Public Utilities
12 Commission (CPUC) regulates utilities to establish safe and reliable utility
13 service, protect consumers against fraud, provide service at reasonable
14 costs, and promote a healthy economy in California. CPUC regulates
15 privately owned natural gas, electric, telecommunications, water, railroad,
16 rail transit, and passenger transportation companies (CPUC 2010).

17 **California Independent System Operator Corporation** The California
18 Independent System Operator Corporation (California ISO) is a nonprofit
19 public benefit corporation that manages the flow of electricity across the
20 high-voltage, long-distance power lines in California. As the state's
21 impartial grid operator, California ISO opens access to the wholesale power
22 market and grants equal access to 25,865 circuit-miles of power lines to
23 utilities and power generators. In addition to managing components of the
24 electrical grid, California ISO undertakes long-term comprehensive
25 transmission system planning and evaluates power plant proposals for
26 integration into the electrical grid (California ISO 2012).

27 **California Integrated Waste Management Act** The California
28 Integrated Waste Management Act of 1989 required all cities and counties
29 to divert 25 percent of all solid waste from landfill facilities by January 1,
30 1995, and 50 percent by January 1, 2000. Each city must develop solid
31 waste plans demonstrating compliance with this law. The plans must
32 promote (in order of priority) source reduction, recycling and composting,
33 and environmentally safe transformation and land disposal. Each solid
34 waste management provider in California implements solid waste plans and
35 recycling programs consistent with the requirements of this law. Handling
36 of solid waste and disposal of nonhazardous wastes is regulated by Title 14,
37 Chapter 3 of the California Code of Regulations.

38 **Regional and Local**

39 Each county and city in the study area has its own general plan policies and
40 local ordinances. Although utilities and service systems are not required

1 elements of general plans, most cities and counties incorporate goals and
2 policies related to utilities and service systems into various elements of the
3 general plan or include an optional element related to public utilities.
4 General plans typically assess the adequacy and availability of existing
5 public utilities and identify the need for and potential locations of future
6 utilities to serve growth planned for in the general plan.

7 At the local level, city and county statutes, ordinances, and general plan
8 policies regulate the integration of wastewater and stormwater facilities
9 with other land uses and the construction of land uses that increase storm
10 flows (such as impermeable urban land uses). Local jurisdictions also
11 develop their own standards on stormwater detention. Stormwater detention
12 guidelines typically detail the storm event and hours of detention for which
13 the facility will be designed, addressing the potential for stormwater runoff
14 to contribute to flooding.

15 Should a place-based project be defined and pursued as part of the
16 proposed program, and should the CEQA lead agency be subject to the
17 authority of local jurisdictions, the applicable county and city policies and
18 ordinances would be addressed in a project-level CEQA document as
19 necessary.

20 **3.20.3 Analysis Methodology and Thresholds of** 21 **Significance**

22 This section provides a program-level evaluation of the direct and indirect
23 effects on utilities and service systems of implementing management
24 actions included in the proposed program. These proposed management
25 actions are expressed as NTMAs and LTMA. The methods used to assess
26 how different categories of NTMAs and LTMA could affect utilities and
27 service systems are summarized in “Analysis Methodology”; thresholds for
28 evaluating the significance of potential impacts are listed in “Thresholds of
29 Significance.” Potential effects related to each significance threshold are
30 discussed in Section 3.20.4, “Environmental Impacts and Mitigation
31 Measures for NTMAs,” and Section 3.20.5, “Environmental Impacts,
32 Mitigation Measures, and Mitigation Strategies for LTMA.”

33 ***Analysis Methodology***

34 Impact evaluations were based on a review of the management actions
35 proposed under the CVFPP, expressed as NTMA and LTMA, to
36 determine whether these activities could result in impacts on utilities and
37 service systems. NTMA and LTMA are described in more detail in
38 Section 2.4, “Proposed Management Activities.” The overall approach to
39 analyzing the impacts of NTMA and LTMA and providing mitigation is
40 summarized below and described in detail in Section 3.1, “Approach to

1 Environmental Analysis.” NTMAs are evaluated at a greater level of
2 specificity than LTMAs for several reasons:

- 3 • NTMAs are better defined and less conceptual than LTMAs, are more
4 likely to be implemented in the short term (within the first 5 years after
5 approval of the CVFPP), and are generally less complex.
- 6 • NTMAs have more secure funding sources than LTMAs.
- 7 • Environmental impacts of NTMAs can generally be evaluated more
8 accurately than impacts of LTMAs.

9 NTMAs can consist of any of the following types of activities:

- 10 • Improvement, remediation, repair, reconstruction, and operation and
11 maintenance of existing facilities
- 12 • Construction, operation, and maintenance of small setback levees
- 13 • Purchase of easements and/or other interests in land
- 14 • Operational criteria changes to existing reservoirs that stay within
15 existing storage allocations
- 16 • Implementation of the vegetation management strategy included in the
17 CVFPP
- 18 • Initiation of conservation elements included in the proposed program
- 19 • Implementation of various changes to DWR and Statewide policies that
20 could result in alteration of the physical environment

21 Most other types of CVFPP activities fall within the LTMA category.
22 However, NTMA-type activities (e.g., remediation of existing levees)
23 would continue to be implemented in the CVFPP study area into the longer
24 term time frame of the LTMAs.

25 NTMAs are evaluated using a typical “impact/mitigation” approach. Where
26 impact descriptions and mitigation measures identified for NTMAs also
27 apply to LTMAs, they are also attributed to LTMAs, with modifications or
28 expansions as needed.

29 Implementation of the proposed program would result in construction-
30 related, operational, and maintenance-related impacts on public and private
31 utilities and service systems. This analysis considers management activities
32 that could disrupt operation of the infrastructure for utilities and service

1 systems; require service providers to modify or relocate such infrastructure;
2 or otherwise increase demand for water, wastewater and drainage services
3 and infrastructure, solid waste, natural gas, petroleum, electricity, and
4 communications services.

5 ***Thresholds of Significance***

6 The following applicable thresholds of significance have been used to
7 determine whether implementing the proposed program would result in a
8 significant impact. These thresholds of significance are based on Appendix
9 G of the CEQA Guidelines, as amended. An impact on utilities and service
10 systems is considered significant if implementation of the proposed
11 program would do any of the following when compared against existing
12 conditions:

- 13 • Exceed wastewater treatment requirements of the applicable RWQCB
- 14 • Require or result in the construction of new water or wastewater
15 treatment facilities or expansion of existing facilities, the construction
16 of which could cause significant environmental effects
- 17 • Require or result in the construction of new storm water drainage
18 facilities or the expansion of existing facilities, the construction of
19 which could cause significant environmental effects
- 20 • Result in a determination by the wastewater treatment provider that
21 serves or may serve the project that it has inadequate capacity to serve
22 the project's projected demand in addition to the provider's existing
23 commitments
- 24 • Generate waste materials that would exceed the permitted capacity of
25 local landfills
- 26 • Violate federal, State, and local statutes and regulations related to solid
27 waste
- 28 • Degrade the level of service of a public utility or service system or
29 result in substantial adverse physical effects associated with relocating
30 utility infrastructure

31 ***Significance Thresholds Not Evaluated Further***

32 The proposed program would not include new urban uses (e.g., residential,
33 commercial land, or industrial uses) that would directly increase the
34 demand for water, wastewater, and stormwater facilities and thus require
35 new or expanded facilities to meet this demand. Issues related to demand
36 for these utility services are not discussed further. The potential for CVFPP

1 management actions to affect demand for natural gas and electricity is
2 addressed in Section 3.9, “Energy.” These issues are not discussed further
3 in this section.

4 Similarly, the potential for the proposed program to affect groundwater and
5 surface water supplies is addressed in Section 3.11, “Groundwater
6 Resources,” and Section 3.13, “Hydrology,” respectively. These issues are
7 not discussed further in this section.

8 Any indirect effects on utility demand resulting from changes to
9 development or growth patterns resulting from the proposed program are
10 addressed in Subsection 6.1, “Growth-Inducing Impacts,” in Chapter 6.0,
11 “Other CEQA-Required Sections and Additional Material.”

12 **3.20.4 Environmental Impacts and Mitigation Measures** 13 **for NTMAs**

14 This section describes the physical effects of NTMAs on utilities and
15 service systems. For each impact discussion, the environmental effect is
16 determined to be either less than significant, significant, potentially
17 significant, or beneficial compared to existing conditions and relative to the
18 thresholds of significance described above. These significance categories
19 are described in more detail in Section 3.1, “Approach to Environmental
20 Analysis.”

21 Feasible mitigation measures are identified to address impacts identified as
22 significant or potentially significant. The specificity of the mitigation
23 measures is consistent with the broad, program-level nature of the CVFPP
24 and the parallel program-level analysis in this PEIR. Mitigation measures
25 identified in this PEIR would be applied as appropriate to specific future
26 projects implemented under the CVFPP. Actual implementation,
27 monitoring, and reporting of the PEIR mitigation measures would be the
28 responsibility of the project proponent for each site-specific project. For
29 those projects not undertaken by, or otherwise subject to the jurisdiction of,
30 DWR or the Central Valley Flood Protection Board (Board), the project
31 proponent generally can and should implement all applicable and
32 appropriate mitigation measures. The project proponent is the entity with
33 primary responsibility for implementing specific future projects and may
34 include DWR; the Board; reclamation districts; local flood control
35 agencies; and other federal, State, or local agencies. Because various
36 agencies may ultimately be responsible for implementing (or ensuring
37 implementation of) mitigation measures identified in this PEIR, the text
38 describing mitigation measures below does not refer directly to DWR but
39 instead refers to the “project proponent.” This term is used to represent all
40 potential future entities responsible for implementing, or ensuring
41 implementation of, mitigation measures.

1 **Impact UTL-1 (NTMA): *Potential Disruption of Utility Service and***
2 ***Modification or Relocation of Utility Infrastructure from Project***
3 ***Construction Activities***

4 Construction-related activities, including grading and excavation, could
5 encroach on multiple types of utility equipment and facilities: storm drains,
6 irrigation lines, electric power lines, petroleum and natural gas pipelines,
7 and communications systems. (See Section 3.20.1, “Environmental
8 Setting,” for a detailed discussion of existing utilities and service systems.)
9 The extent and intensity of construction-related activities are unknown;
10 however, these activities may require vertical and/or horizontal relocation
11 of or cause damage to existing utility infrastructure, interrupt utility
12 services, or otherwise affect the ability of service providers to quickly
13 repair damage and/or restore interrupted service. Therefore, this impact
14 would be **potentially significant**.

15 **Mitigation Measure UTL-1 (NTMA): *Verify Utility Locations,***
16 ***Coordinate with Utility Providers, Prepare and Implement a Response***
17 ***Plan, and Conduct Worker Training with Respect to Accidental Utility***
18 ***Damage***

19 Before construction begins, the project proponent and its primary
20 contractors will coordinate with applicable regulatory agencies and utility
21 providers to implement orderly relocation of utilities that need to be
22 removed or relocated. The project proponent and its primary contractors
23 will implement all of the following measures:

- 24 • The appropriate agencies and affected landowners will be notified of
25 any potential interruptions in service.
- 26 • Before the start of construction, the locations of utilities will be verified
27 through field surveys and the use of Underground Service Alert
28 services. Any buried utility lines will be clearly marked in areas where
29 construction activities would take place and on the construction
30 specifications before any earth-moving activities begin.
- 31 • Many of the Board’s encroachment permits for utility facilities contain
32 conditions requiring the owner to remove and/or relocate the facility at
33 the owner’s expense if the utility interferes with the operations or
34 integrity of the existing flood facility or future project. If necessary,
35 infrastructure will be removed, relocated to more appropriate locations,
36 or made flood resistant in coordination with all potential service
37 providers known to have, or potentially having, utility infrastructure in
38 the project area.

- 1 • If necessary, infrastructure will be flood-proofed (e.g., raised on piers)
2 in coordination with all transmission providers known to have
3 infrastructure in the project area.
- 4 • Before the start of construction, a response plan will be prepared to
5 address the potential for accidental damage to a utility. The plan will
6 identify chain-of-command rules for notifying authorities and
7 appropriate actions and responsibilities to ensure the safety of the
8 public and workers. The construction contractor will conduct worker
9 education training on responding to situations when utility lines are
10 accidentally damaged. The project proponent and its contractors will
11 implement the response plan during construction activities.
- 12 • Utility relocations will be staged to minimize interruptions in service.
- 13 Implementing this mitigation measure would reduce Impact UTL-1
14 (NTMA) to a **less-than-significant** level.

15 **Impact UTL-2 (NTMA): *Potential Disruption of Utility Service and***
16 ***Modification or Relocation of Utility Infrastructure from Project***
17 ***Operation***

18 Without implementation of conveyance-related NTMAs, the risk of slope
19 and seepage failures or overtopping would remain the same as under
20 current conditions. Slope and seepage failures or overtopping could cause
21 minor, localized flooding that could damage or interrupt utilities and
22 service systems—specifically, storm drains, irrigation lines, domestic water
23 lines, electric power lines, petroleum and natural gas pipelines, and
24 communications systems. However, implementing conveyance-related
25 NTMAs would reduce service disruptions by minimizing flood events that
26 damage utility infrastructure and interrupt utility services. In addition, Cal
27 Recycle requires that all regulated facilities be located outside floodplains,
28 and solid waste facilities would not be affected by the proposed program.
29 Therefore, this impact would be **beneficial**. No mitigation is required.

30 **Impact UTL-3 (NTMA): *Increased Generation of Solid Waste during***
31 ***Project Construction***

32 Construction associated with conveyance-related NTMAs would generate
33 debris and waste in the short term. Construction-related sources of solid
34 waste would consist of cleared vegetation and debris such as asphalt,
35 concrete, pipes, and gravel.

36 Solid waste generated by construction activities could be disposed of via
37 various means, depending on the type of material and local conditions:

- 1 • Hauling materials such as building demolition waste off-site to landfills
- 2 • Delivering materials such as concrete to recycling facilities
- 3 • Selling the materials (e.g., organic material could be sold to
- 4 cogeneration facilities)

5 Excess earth materials (e.g., organic soils, roots, and grass from borrow
6 sites) could be used for the reclamation of borrow sites or hauled off-site to
7 a suitable disposal location. Hazardous materials encountered during the
8 removal of residences and other structures (e.g., building materials
9 containing lead paint or asbestos) would be disposed of in accordance with
10 regulatory standards.

11 Construction activities would be temporary and short term, but could occur
12 over periods of months during several consecutive years or any given year.
13 The landfills to be used for disposal of construction-related waste would be
14 determined by the construction contractor when construction begins, based
15 on landfill capacity, types of waste, and other factors. The volume of solid
16 waste that could be generated by short-term construction associated with
17 conveyance-related NTMAs is unknown. However, only those landfills
18 determined to have sufficient available capacity to accommodate
19 construction disposal needs would be used. If the landfill closest to
20 conveyance-related NTMAs were to lack sufficient capacity to accept
21 construction-related solid waste, an alternate landfill would be identified.
22 In addition, conveyance-related NTMAs would occur over various
23 geographic locations; therefore, no one landfill would accept all
24 construction-related solid waste associated with conveyance-related
25 NTMAs. Therefore, this impact would be **less than significant**. No
26 mitigation is required.

27 **3.20.5 Environmental Impacts, Mitigation Measures, and** 28 **Mitigation Strategies for LTMA**s

29 This section describes the physical effects of LTMA on utilities and
30 service systems. LTMA include a continuation of activities described as
31 part of NTMA and all other actions included in the proposed program, and
32 consist of all of the following types of activities:

- 33 • Widening floodways (through setback levees and/or purchase of
- 34 easements)
- 35 • Constructing weirs and bypasses
- 36 • Constructing new levees

- 1 • Changing operation of existing reservoirs
- 2 • Achieving protection of urban areas from a flood event with 0.5 percent
- 3 risk of occurrence
- 4 • Changing policies, guidance, standards, and institutional structures
- 5 • Implementing additional and ongoing conservation elements

6 Actions included in the LTMA are described in more detail in Section 2.4,
7 “Proposed Management Activities.”

8 Impacts and mitigation measures identified above for NTMAs would also
9 be applicable to many LTMAs and are identified below. The NTMA
10 impact discussions and mitigation measures are modified or expanded
11 where appropriate to address conditions unique to LTMAs. The same
12 approach to future implementation of mitigation measures described above
13 for NTMAs and the use of the term “project proponent” to identify the
14 entity responsible for implementing mitigation measures also apply to
15 LTMAs.

16 **Impact UTL-1 (LTMA): *Potential Disruption of Utility Service and***
17 ***Modification or Relocation of Utility Infrastructure during Project***
18 ***Construction***

19 This impact would be similar to Impact UTL-1 (NTMA), described above.
20 Construction-related activities could encroach on multiple types of utility
21 equipment and facilities—specifically, storm drains, irrigation lines,
22 electric power lines, water pipelines, petroleum and natural gas pipelines,
23 and communications systems.

24 The extent and intensity of construction-related activities are unknown;
25 however, these activities may require relocation of or cause damage to
26 existing utility infrastructure, interrupt utility services, or otherwise affect
27 the ability of service providers to quickly repair damage and/or restore
28 interrupted service. This impact would be **potentially significant**.

29 **Mitigation Measure UTL-1 (LTMA): *Implement Mitigation Measure***
30 ***UTL-1 (NTMA)***

31 Implementing this mitigation measure would reduce Impact UTL-1
32 (LTMA) to a **less-than-significant** level.

33 **Impact UTL-2 (LTMA): *Potential Disruption of Utility Service and***
34 ***Modification or Relocation of Utility Infrastructure during Project***
35 ***Operation***

1 This impact would be similar to Impact UTL-2 (NTMA), described above.
2 In the period before implementation of conveyance-related LTMA, the
3 risk of slope and seepage failures or overtopping would remain the same as
4 under current conditions; however, implementing conveyance-related
5 LTMA in the Extended SPA and Sacramento and San Joaquin Valley
6 watersheds would reduce service disruptions by minimizing flood events
7 that damage utility infrastructure and interrupt utility services. This impact
8 would be **beneficial**. No mitigation is required.

9 **Impact UTL-3 (LTMA): *Increased Generation of Solid Waste during***
10 ***Project Construction***

11 This impact would be similar to Impact UTL-3 (NTMA). Construction
12 associated with LTMA implementation would generate debris and waste in
13 the Extended SPA and Sacramento and San Joaquin Valley watersheds.
14 Construction-related sources of solid waste would consist of cleared
15 vegetation; debris such as asphalt, concrete, pipes, and gravel; and
16 potentially structural debris from agricultural structures and residences
17 removed from the project footprint. The volume of solid waste that could
18 be generated by construction activities is unknown; however, only those
19 landfills determined to have sufficient available capacity to accommodate
20 construction disposal needs would be used. No one landfill would accept
21 all construction-related solid waste associated with LTMA implementation.
22 This impact would be **less than significant**. No mitigation is required.

23 ***LTMA Impact Discussions and Mitigation Strategies***

24 The impacts of the proposed program's NTMA and LTMA related to
25 utilities and service systems and the associated mitigation measures are
26 thoroughly described and evaluated above. The general narrative
27 descriptions of additional LTMA impacts and mitigation strategies for
28 those impacts that are included in other sections of this draft PEIR are not
29 required for utilities and service systems.

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