Chapter 8
WATER SHORTAGE CONTINGENCY PLANNING

Chapter 8.0
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8.1 OVERVIEW

Water supplies may be interrupted or reduced significantly in a number of ways, such as a drought which limits supplies, an earthquake which damages water delivery or storage facilities, a regional power outage, or a toxic spill that affects water quality. This chapter of the Plan describes how CLWA and the retail water purveyors plan to respond to such emergencies so that emergency needs are met promptly and equitably.

To date, both a Water Shortage Contingency Plan and a Drought Emergency Water Sharing Agreement have been prepared by CLWA and the retail purveyors. Prohibitions, penalties and financial impacts of shortages have recently been developed by CLWA SCWD, NCWD, and VWC and are summarized in this chapter.

8.2 COORDINATED PLANNING

CLWA and the purveyors have coordinated efforts in the past to meet water shortages. During 1991 (the fifth year of a six-year drought), the purveyors and CLWA prepared a Water Shortage Contingency Plan. Since this plan was first prepared, the Valley has experienced two water shortages: in 1991-1992 due to the continuation of the 1987-1992 drought and in 1994 due to the January 17, 1994, Northridge earthquake. The plan worked extremely well in both instances, and minor updates were made to incorporate what was actually experienced during these two periods. It is envisioned that the Water Shortage Contingency Plan will be implemented whenever needed on a contingency basis.

8.2.1 CLWA and the Water Purveyors

During times of normal supply, the water agencies meet periodically to review total water supply and demand in the Valley and any new regulations affecting the water industry.

During 1991, the local agencies met about once per month. Monthly water production and demand reports were produced and shared with the City of Santa Clarita Drought Committee. Also, after the 1987-1992 drought, CLWA and the retail purveyors cooperated in sharing available water from all sources without regard to contractual or other water rights for the duration of the emergency, and to facilitate among themselves water transfers, exchanges, and arrangements to use each others distribution facilities. Should water shortage conditions similar to the 1987-1992 drought occur again, it is expected that similar coordinated planning between the local agencies would be conducted.

8.2.2 City of Santa Clarita Drought Committee

The City of Santa Clarita Drought Committee was created by the City's Ordinance No. 91-16, adopted on March 13, 1991. The committee was made up of five appointees representing the

public, a representative of the City Staff, purveyor representatives, and a representative from CLWA. The function was to:

- Review all available data on water consumption, water supply and groundwater conditions
- Evaluate the level of compliance with the terms of the ordinance
- Evaluate the level of achievement of the stated water consumption reductions
- Make recommendations to the City Council concerning the timing of and need for implementation of future additional water restrictions as may be developed
- Make recommendations to the water purveyors serving the City of Santa Clarita concerning additional measures to encourage water conservation

From its inception and through the crucial summer months of 1991, the group met twice monthly. In the event of another drought or water shortage crisis, such a committee could be reinstituted. The 1991 ordinances, resolutions and agreements in Appendix G will be used as the model for the water shortage contingency resolution/ordinance package.

8.3 STAGES OF ACTION TO RESPOND TO WATER SHORTAGES

The Saugus Formation has underground storage of approximately 1.65 million acre-feet. In times of continued drought, the Saugus Formation can be pumped for temporary periods above its normal-year production. During an extended drought, the purveyors would consider upgrading the pumping capacity of their wells in the Saugus Formation and possibly drill additional wells to enable temporary pumping above the normal-year production of 7,500 to 15,000 afy. As developed in the Valley's groundwater operating plan and presented in Table 3-6, production in the Saugus Formation can be as high as 25,000-35,000 afy during multiple-dry year periods.

The Alluvium would be most affected by a continued local drought. As developed in the Valley's groundwater operating plan and further presented in Table 3-6, sustainable production during normal years can range from 30,000 to 40,000 afy. However, due to operational constraints in the eastern part of the Basin, production would be reduced to approximately 30,000 to 35,000 afy during locally dry years.

Table 8-1 presents the four-stage rationing and demand reduction goals for the Valley.

Table 8-1
Rationing and Reduction Goals

Deficiency	Stage	Demand Reduction Goal	Type of Program
Up to 15%	1	15% reduction	Voluntary
15-25%	2	25% reduction	Mandatory
25-35%	3	35% reduction	Mandatory
35-50%	4	50+% reduction	Mandatory

Priorities for use of available water, based on Chapter 3 of the California Water Code, are:

- Health and Safety—Interior residential, sanitation and fire protection
- Commercial, Industrial, and Governmental—Maintain jobs and economic base
- Existing Landscaping—Especially trees and shrubs
- New Demand—Projects with permits when shortage declared

Water quantity calculations used to determine the interior household gpcd requirements for health and safety are provided in Table 8-2. As developed in Table 8-2, the California Water Code Stage 2, 3, and 4 health and safety allotments are 68 gpcd, or 33 ccf (100 cubic feet) per person per year. When considering this allotment and the 2005 Valley Planning Area population of 249,343, as presented in Table 2-7, the total annual water supply required to meet the first priority use during a water shortage is approximately 19,000 afy.

Table 8-2
Per Capita Health and Safety Water Quantity Calculations

	Non-Conserving Fixtures		Habit Changes		Conserving Fixtures	
Toilets	5 flushes x 5.5 gpf =	27.5	3 flushes x 5.5 gpf =	16.5	5 flushes x 1.6 gpf =	8.0
Showers	5 min x 4.0 gpm =	20.0	4 min x 3.0 gpm =	12.0	5 min x 2.0 gpm =	10.0
Washers	12.5 gpcd (1/3 load) =	12.5	11.5 gpcd (1/3 load) =	11.5	11.5 gpcd (1/3 load) =	11.5
Kitchens	4 gpcd =	4.0	4 gpcd =	4.0	4 gpcd =	4.0
Other	4 gpcd =	4.0	4 gpcd =	4.0	4 gpcd =	4.0
Total gpcd		68.0		48.0		37.5
CCF per capita per year		33.0		23.0		18.0

8.4 MINIMUM WATER SUPPLY AVAILABLE DURING NEXT THREE YEARS

The minimum water supply available during the next three years would occur during a three-year multiple-dry year event between the years 2006 and 2008. As shown in Table 8-3, the total supplies and banking range from approximately 103,500 afy to 120,500 afy during the next three years. When comparing these supplies to the demand projections provided in Chapters 2 and 6 of this Plan, CLWA and the purveyors have adequate supplies available to meet projected demands should a multiple-dry year period occur during the next three years.

Table 8-3
Estimate of Minimum Supply for the Next Three Years

Source	Supply (af)		
	2006	2007	2008
Wholesale Imported	*29,620*	*29,620*	*29,620*
SWP Table A Supply (1)	27,600	27,600	27,600
Flexible Storage Account (CLWA) (2)	1,560	1,560	1,560
Flexible Storage Account (Ventura County) (2)	460	460	460
Local Supply			
Groundwater	*37,500*	*54,500*	*54,500*
Alluvial Aquifer	32,500	32,500	32,500
Saugus Formation	5,000	22,000	22,000
Recycled Water	1,700	1,700	1,700
Transfers			
Buena Vista-Rosedale (3)	11,000	11,000	11,000
Banking Programs	*23,600*	*23,600*	*23,600*
Semitropic Water Bank (4)	16,900	16,900	16,900
Rosedale-Rio Bravo (5) (6)	6,700	6,700	6,700
Total Supplies	**103,420**	**120,420**	**120,420**

Notes:

(1) SWP supplies are calculated by multiplying CLWA's Table A Amount of 95,200 af by percentages of total deliveries projected to be available for the worst case three-year drought of 1990-1992, calculated from data in Table B-8 of DWR's "Excerpts from Working Draft of 2005 State Water Project Delivery Reliability Report" (May 2005). The average of total SWP deliveries over this three year period was 29 percent of total Table A Amounts.

(2) Based on total amount of storage available divided by 3 (3-year dry period).

(3) CLWA is in the process of acquiring this supply, primarily to meet the potential demands of future annexations to the CLWA service area. This acquisition is consistent with CLWA's annexation policy under which it will not approve potential annexations unless additional water supplies are acquired. Currently proposed annexations have a demand for about 4,000 afy of this supply which, if approved, would leave the remaining 7,000 afy available for potential future annexations. Unless and until any such annexations are actually approved, this supply will be available to meet demands within the existing CLWA service area.

(4) Based on total amount of storage available (50,870 af) divided by 3 (3-year dry period) and rounded down to the nearest 100.

(5) Assumes Rosedale-Rio Bravo Water Banking and Recovery Program on line in 2006, based on completion of CEQA and subsequent adoption by CLWA Board of Directors.

(6) Based on total amount of storage available (20,000 af) divided by 3 (3-year dry period).

8.5 ACTIONS TO PREPARE FOR CATASTROPHIC INTERRUPTION

8.5.1 General

The Valley is located approximately 20 miles southwest of the San Andreas Fault. A major earthquake along the southern portion of the San Andreas Fault would affect the Valley. The California Division of Mines and Geology has stated two of the aqueduct systems that import

water to southern California could be ruptured by displacement on the San Andreas Fault, and supply may not be restored for a three to six week period. The situation would be further complicated by physical damage to pumping equipment and local loss of electrical power.

DWR has a contingency aqueduct outage plan for restoring the California Aqueduct to service should a major break occur, which it estimates would take approximately four months to repair.

Experts agree it may be at least three days after the earthquake before outside help could get to the Valley. Extended supply shortages of both groundwater and imported water, due to power outages and/or equipment damage, would be severe until the water supply could be restored.

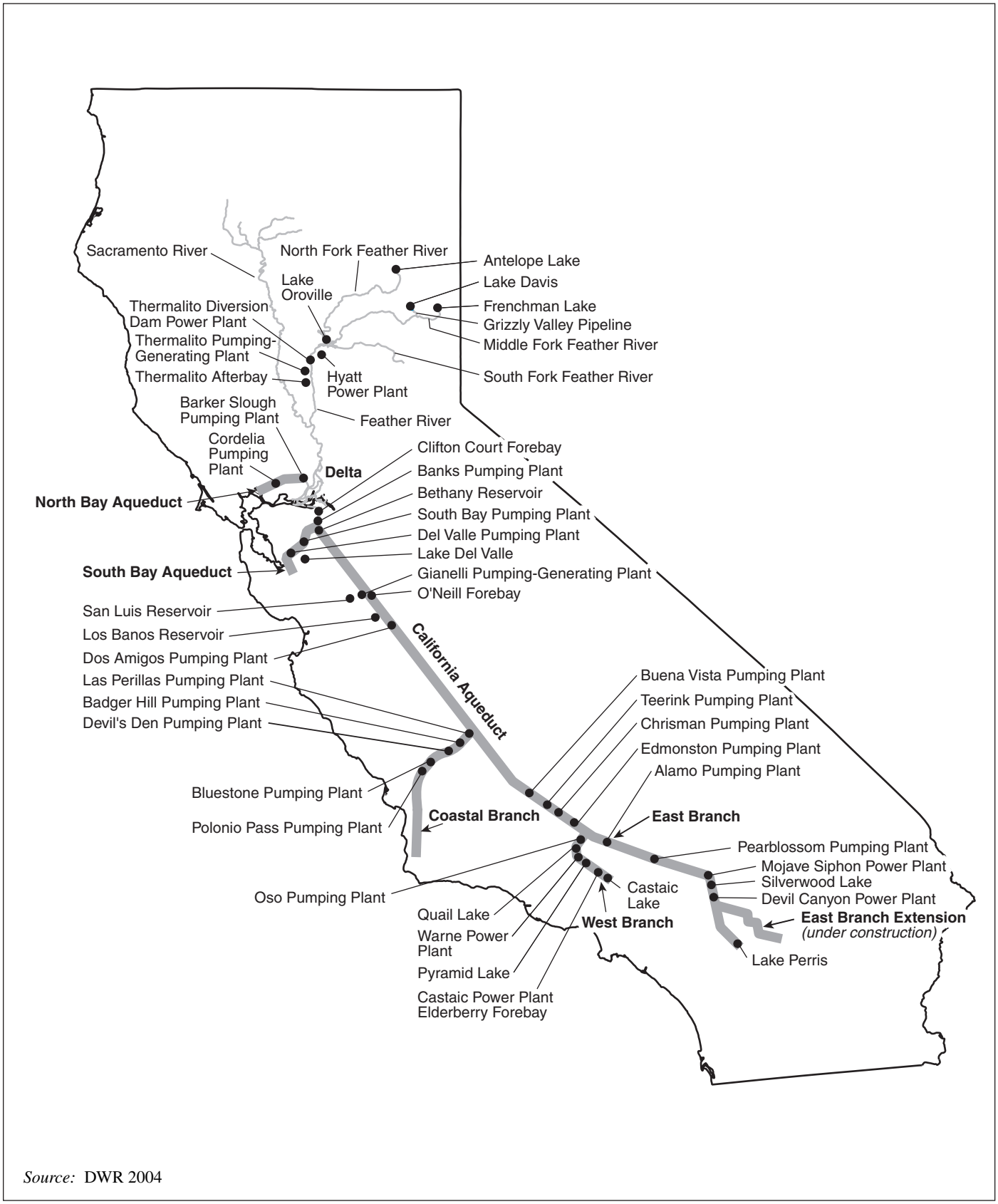
Combined water storage of the local agencies totals approximately 190 million gallons of water in storage tanks, which can be gravity fed to Valley residences, even if there is a power outage. In addition, since the 1994 Northridge earthquake, storage tanks have been fitted with flexible couplings, which should reduce damage to local storage facilities. The public would be asked to reduce consumption to minimum health and safety levels, extending the supply to seven days. This would provide sufficient time to restore a significant amount of groundwater production. After the groundwater supply is restored, the pumping capacity of the four retail purveyors, along with CLWA's proportionate share of storage from Pyramid and Castaic Lakes, could meet the reduced demand until such time that the imported water supply was reestablished. Updates on the water situation would be made as often as necessary.

The Valley's water sources are generally of good quality, and no insurmountable problems resulting from industrial or agricultural contamination are foreseen. If contamination did result from a toxic spill or similar accident, the contamination would be isolated and should not significantly impact the total water supply. In addition, such an event would be covered by the purveyors' emergency response plan. The recent detection of perchlorate in the Saugus Formation and Alluvial Aquifer is an example of prior contamination due to industrial chemical processes. The few affected wells have been shut down; design of the treatment process to remove the perchlorate is near completion; and the wells are expected to return to service in 2006.

8.5.2 SWP Emergency Outage Scenarios

In addition to earthquakes, the SWP could experience other emergency outage scenarios. Past examples include slippage of aqueduct side panels into the California Aqueduct near Patterson in the mid-1990s, the Arroyo Pasajero flood event in 1995 (which also destroyed part of Interstate 5 near Los Banos), and various subsidence repairs needed along the East Branch of the Aqueduct since the 1980s. All these outages were short-term in nature (on the order of weeks), and DWR's Operations and Maintenance Division worked diligently to devise methods to keep the Aqueduct in operation while repairs were made. Thus, the SWP contractors experienced no interruption in deliveries.

One of the SWP's important design engineering features is the ability to isolate parts of the system. The Aqueduct is divided into "pools." Thus, if one reservoir or portion of the California Aqueduct is damaged in some way, other portions of the system can still remain in operation. The Primary SWP facilities are shown on Figure 8-1.



Source: DWR 2004

Figure 8-1. Primary SWP Facilities

Other events could result in significant outages and potential interruption of service. Examples of possible nature-caused events include a levee breach in the Delta near the Harvey O. Banks Pumping Plant, a flood or earthquake event that severely damaged the Aqueduct along its San Joaquin Valley traverse, or an earthquake event along either the West or East Branches. Such events could impact some or all SWP contractors south of the Delta.

The response of DWR, CLWA, and other SWP contractors to such events would be highly dependent on the type and location of any such event. In typical SWP operations, water flowing through the Delta is diverted at the SWP's main pumping facility, located in the southern Delta, and is pumped into the California Aqueduct. During the relatively heavier runoff period in the winter and early spring, Delta diversions generally exceed SWP contractor demands, and the excess is stored in San Luis Reservoir. Storage in SWP aqueduct terminal reservoirs, such as Pyramid and Castaic Lakes, is also refilled during this period. During the summer and fall, when diversions from the Delta are generally more limited and less than contractor demands, releases from San Luis Reservoir are used to make up the difference in deliveries to contractors. The SWP share of maximum storage capacity at San Luis Reservoir is 1,062,000 af.

CLWA receives its SWP deliveries through the West Branch of the California Aqueduct at Castaic Lake. The only other contractors receiving deliveries from the West Branch are Metropolitan and Ventura County Watershed Protection District (formerly known as the Ventura County Flood Control District). The West Branch has two terminal reservoirs, Pyramid Lake and Castaic Lake, which were designed to provide emergency storage and regulatory storage (i.e., storage to help meet peak summer deliveries) for CLWA and the other two West Branch contractors. Maximum operating capacity at Pyramid and Castaic lakes is 169,900 af and 323,700 af, respectively.

In addition to SWP storage south of the Delta in San Luis and the terminal reservoirs, a number of contractors have stored water in groundwater banking programs in the San Joaquin Valley, and many also have surface and groundwater storage within their own service areas.

Three scenarios that could impact the delivery to CLWA of its SWP supply, previously banked supplies, or other supplies delivered to it through the California Aqueduct are described below. For each of these scenarios, it was assumed that an outage of six months could occur. CLWA's ability to meet demands during the worst of these scenarios is presented following the scenario descriptions.

Scenario 1: Levee Breach Near Banks Pumping Plant

As demonstrated by the June 2004 Jones Tract levee breach and previous levee breaks, the Delta's levee system is fragile. The SWP's main pumping facility, Banks Pumping Plant, is located in the southern Delta. Should a major levee in the Delta near these facilities fail catastrophically, salt water from the eastern portions of San Francisco Bay would flow into the Delta, displacing the fresh water runoff that supplies the SWP. All pumping from the Delta would be disrupted until water quality conditions stabilized and returned to pre-breach conditions. The re-freshening of Delta water quality would require large amounts of additional Delta inflows, which might not be immediately available, depending on the timing of the levee

breach. The Jones Tract repairs took several weeks to accomplish and months to complete; a more severe breach could take much longer, during which time pumping from the Delta might not be available on a regular basis.

Assuming that the Banks Pumping Plant would be out of service for six months, DWR could continue making at least some SWP deliveries to all southern California contractors from water stored in San Luis Reservoir. The water available for such deliveries would be dependent on the storage in San Luis Reservoir at the time the outage occurred and could be minimal if it occurred in the late summer or early fall when San Luis Reservoir storage is typically low. In addition to supplies from San Luis Reservoir, water from the West Branch terminal reservoirs would also be available to the three West Branch contractors, including CLWA. CLWA water stored in groundwater banking programs in the San Joaquin Valley may also be available for withdrawal and delivery to CLWA.

Scenario 2: Complete Disruption of the California Aqueduct in the San Joaquin Valley

The 1995 flood event at Arroyo Pasajero demonstrated vulnerabilities of the California Aqueduct (the portion that traverses the San Joaquin Valley from San Luis Reservoir to Edmonston Pumping Plant). Should a similar flood event or an earthquake damage this portion of the aqueduct, deliveries from San Luis Reservoir could be interrupted for a period of time. DWR has informed the SWP contractors that a four-month outage could be expected in such an event. CLWA's assumption is a six-month outage.

Arroyo Pasajero is located downstream of San Luis Reservoir and upstream of the primary groundwater banking programs in the San Joaquin Valley. Assuming an outage at a location near Arroyo Pasajero that resulted in the California Aqueduct being out of service for six months, supplies from San Luis Reservoir would not be available to those SWP contractors located downstream of that point. However, CLWA water stored in groundwater banking programs in the San Joaquin Valley could be withdrawn and delivered to CLWA, and water from the West Branch terminal reservoirs would also be available to the three West Branch contractors, including CLWA. Assuming an outage at a location on the California Aqueduct south of the groundwater banking programs in the San Joaquin Valley, these supplies would not be available to CLWA, but water from the West Branch terminal reservoirs would be available to the three West Branch contractors, including CLWA.

Scenario 3: Complete Disruption of the West Branch of the California Aqueduct

The West Branch of the California Aqueduct begins at a bifurcation of the Aqueduct south of Edmonston Pumping Plant, which pumps SWP water through and across the Tehachapi Mountains. From the point of bifurcation, the West Branch is an open canal through Quail Lake, a small flow regulation reservoir, to the Peace Valley Pipeline, which carries water into Pyramid Lake. From Pyramid Lake, water is released into the Angeles Tunnel, through Castaic Powerplant into Elderberry Forebay, and then into Castaic Lake.

If a major earthquake (an event similar to or greater than the 1994 Northridge earthquake) were to damage a portion of the West Branch, deliveries could be interrupted. The exact location of

such damage along the West Branch would be key to determining emergency operations by DWR and the three West Branch SWP contractors. For this scenario, it was assumed that the West Branch would suffer a single-location break and deliveries of SWP water from north of the Tehachapi Mountains or of CLWA water stored in groundwater banking programs in the San Joaquin Valley would not be available. It was also assumed that Pyramid and Castaic dams would not be damaged by the event and that water in Pyramid and Castaic Lakes would be available to the three West Branch SWP contractors, including CLWA.

In any of these three SWP emergency outage scenarios, DWR and the SWP contractors would coordinate operations to minimize supply disruptions. Depending on the particular outage scenario or outage location, some or all of the SWP contractors south of the Delta might be affected. But even among those contractors, potential impacts would differ given each contractor's specific mix of other supplies and available storage. During past SWP outages, the SWP contractors have worked cooperatively to minimize supply impacts among all contractors. Past examples of such cooperation have included certain SWP contractors agreeing to rely more heavily on alternate supplies, allowing more of the outage-limited SWP supply to be delivered to other contractors; and exchanges among SWP contractors, allowing delivery of one contractor's SWP or other water to another contractor, with that water being returned after the outage was over.

Of these three SWP outage scenarios, the West Branch outage scenario presents the worst-case scenario for CLWA. In this scenario, CLWA would rely on local supplies and water available from Pyramid and Castaic Lakes. An assessment of the supplies available to meet demands in CLWA's service area during a six-month West Branch outage and the additional levels of conservation projected to be needed are presented in Table 8-4 for 2005 through 2030.

During an outage, the local supplies available would consist of groundwater from the Alluvial Aquifer and the Saugus Formation, as well as recycled water. It was assumed that local well production would be unimpaired by the outage and that the outage would occur during a year when average/normal supplies would be available from the Alluvial Aquifer. Pumping from the Saugus was assumed to be one-half of the annual supplies available in a single dry year. Note that adequate well and aquifer capacity exists to pump at levels higher than those assumed in this assessment, particularly during a temporary period such as an outage. However, to be conservative, groundwater production was assumed to be one-half of annual supplies. Based on the assumption that additional voluntary conservation could reduce the amount of waste discharge, and therefore the amount of recycled water available, the amount of recycled water assumed to be available would be reduced by 25 percent.

The water available to CLWA from Pyramid and Castaic Lakes includes flexible storage available to CLWA at Castaic Lake and emergency and potentially regulatory storage available in both Pyramid and Castaic Lakes. Regulatory storage, which is used to help meet high peak summer deliveries, may or may not be available depending on what time of year an outage occurs. For this assessment, regulatory storage was assumed to be unavailable. The amount of emergency storage assumed to be available to CLWA was based on CLWA's proportionate share of usable storage in each reservoir, where usable storage is maximum operating storage, less regulatory and dead pool storage. At Castaic Lake, this usable storage determination also

excludes the three West Branch contractors' total flexible storage. CLWA's proportionate share of usable storage was assumed to be slightly less than three percent, based on its share of capital cost repayment at each reservoir. On this cost repayment basis, the proportionate shares of the Metropolitan and Ventura County Flood Control District are about 96 percent and one percent, respectively.

Table 8-4 shows that, for a six-month emergency outage, additional conservation beyond the conservation BMPs described in Chapter 7 would be required, with the additional demand reductions ranging from three to 16 percent of the urban portion of total demand. It is likely that potential cooperation among SWP contractors and/or temporarily increased purveyor groundwater production during such an outage could increase supplies so that lower amounts, or even no amount, of additional conservation would be needed. However, even without such supply increases, these levels of additional conservation would be readily achievable. In an emergency such as this, these levels of additional conservation would likely be achieved through voluntary conservation, but mandatory measures would be enacted if needed.

Table 8-4
Projected Supplies and Demands During
Six-Month Disruption of Imported Supply System (1)

	Supply / Demand (af)					
	2005	**2010**	**2015**	**2020**	**2025**	**2030**
Local Supplies						
Existing Supplies						
Groundwater						
Alluvial Aquifer (2)	17,500	17,500	17,500	17,500	17,500	17,500
Saugus Formation (3)	5,000	7,500	7,500	7,500	7,500	7,500
Recycled Water (4) (5)	190	600	640	640	640	640
Planned Supplies						
Groundwater (3)						
Restored wells (Saugus Formation)	0	5,000	5,000	5,000	5,000	5,000
New Wells (Saugus Formation)	0	0	0	5,000	5,000	5,000
Recycled Water (5)	0	0	600	2,360	4,130	5,890
Total Existing and Planned Local Supplies	22,690	30,600	31,240	38,000	39,770	41,530
SWP West Branch Storage Available						
Flexible Storage (at Castaic Lake)						
Existing (CLWA)	4,680	4,680	4,680	4,680	4,680	4,680
Existing (Ventura County) (6)	0	1,380	1,380	0	0	0
Emergency Storage						
Pyramid Lake (7)	4,370	4,370	4,370	4,370	4,370	4,370
Castaic Lake (8)	3,370	3,370	3,370	3,370	3,370	3,370
Total West Branch Storage	12,420	13,800	13,800	12,420	12,420	12,420
Total Local Supplies and West Branch Storage	35,110	44,400	45,040	50,420	52,190	53,950
Demands (9)						
Total Estimated Demand (w/o Conservation) (10)	44,700	50,000	54,700	58,600	64,200	69,100
Conservation (11)	(3,700)	(4,300)	(4,900)	(5,300)	(6,000)	(6,500)
Total Demand (w/ Conservation)	41,000	45,700	49,800	53,300	58,200	62,600
Additional Conservation Required	5,900	1,300	4,800	2,900	6,000	8,700
Additional Conservation as Percent of Demand (12)	16%	3%	10%	5%	10%	13%

Notes:

(1) Assumes complete disruption in SWP supplies and in deliveries through the California Aqueduct for six months.

(2) Pumping from the Alluvial Aquifer is assumed to be one-half of average/normal year supplies (see Table 6-2).

(3) Pumping from the Saugus Formation is assumed to be one-half of single dry year supplies (see Table 6-3).

(4) Existing recycled water supply is based on one-half of current actual use of about 500 af for 2005, projected demand of 1,600 af for 2010, and existing supply of 1,700 af from 2015 on, as adjusted for the reduction described in Footnote 5.

(5) Assumes 25 percent reduction in waste discharge, and therefore in recycled water availability, due to additional voluntary conservation.

(6) Initial term of the Ventura County entities' flexible storage account is ten years (from 2006 to 2015).

(7) CLWA's share of usable storage at Pyramid Lake, based on its 2.817 percent proportionate share of capital cost repayment of the reservoir. Usable storage is assumed to be 165,100 af (maximum operating storage of 169,900 af, less regulatory storage of 10,000 af for making peak summer deliveries and dead pool storage of 4,800 af).

(8) CLWA's share of usable storage at Castaic Lake, based on its 2.927 percent proportionate share of capital cost repayment of the reservoir. Usable storage is assumed to be 115,100 af (maximum operating storage of 323,700 af, less regulatory storage of 30,000 af for making peak summer deliveries, total SWP contractor flexible storage of 160,000 af, and dead pool storage of 18,600 af).

(9) Demands are assumed to be one-half of average/normal year demands (see Table 2-2).

(10) Demands are for uses within the existing CLWA service area. Demands for any annexations to the CLWA service area will be added if and when such annexations are approved. During a six-month outage, currently proposed annexations would have a demand for about 2,000 afy and, given supplies CLWA is in the process of acquiring, potential future annexations with demands up to an additional 3,500 afy could eventually be approved.

(11) Assumes 10 percent reduction on urban portion of total demand resulting from conservation best management practices, as discussed in Chapter 7.

(12) Additional Conservation is expressed as percent of urban portion of total demand, since an outage would result in shortfall only to purveyors' customers (i.e., urban users).

8.5.3 Regional Power Outage Scenarios

For a major emergency such as an earthquake, Southern California Edison (Edison) has declared that in the event of an outage, power would be restored within a 24 hour period. Following the Northridge earthquake, Edison was able to restore power within 19 hours. Edison experienced extensive damage to several key power stations, yet was still able to recover within a 24 hour timeframe.

CLWA

To specifically address the concern of water outages due to loss of power, CLWA has equipped its two treatment plants with generators to produce power for treating water to comply with the State of California Safe Drinking Water Act and the Health and Safety Code. The Rio Vista Water Treatment Plant and Intake Pump Station emergency generator system provides electrical power to treat 30 mgd for 72 hours without fuel replacement. The Earl Schmidt Filtration Plant emergency generator system provides electrical power to treat 33 mgd for 72 hours without fuel replacement.

CLWA SCWD

SCWD is committed to providing regular service and meeting the needs of the community during any emergency situation. SCWD is obligated to respond to emergencies by using all available resources in the most effective way possible. SCWD has prepared an Emergency Response Plan that provides emergency operations procedures for the effective use of resources during various emergency situations. Emergency situations include but are not limited to: earthquakes, major fire emergencies, water outages due to loss of power, localized flooding, water contamination, and acts of sabotage.

To specifically address the concerns of water outages due to loss of power, SCWD has purchased and maintains one mobile generator and has the ability to obtain emergency access to others. The current generator is trailer mounted and has the capability of supplying 180 Kilovolt-Amperes (KVA). This capacity provides the capability to run any facility within the service area of SCWD. Most primary pumping facilities are equipped with emergency transfer switches, and SCWD employees are trained regularly to install and operate the generators in the most efficient and safe manner. The generator's run time is only limited by the amount of available diesel fuel. SCWD has an above ground diesel fuel storage tank with a capacity of 1,000 gallons located at its Warehouse at 21110 West Golden Triangle Road in the City of Santa Clarita. SCWD maintains one carrier truck, which is equipped with the capability of dispensing 100 gallons of diesel as necessary in refilling the generators. In addition, SCWD maintains a trailer-mounted 100 gallon diesel tank that will be deployed as required to preserve services. SCWD will respond to power outages on a prioritized basis and will continue its response to the power emergency as long as necessary. In addition to the generators, SCWD has a gas driven pump capable of delivering a maximum 2,000 gallons per minute (gpm). This pump can be installed at select facilities and run as required.

NCWD

NCWD fully understands its role in providing a vital service to the community. NCWD is obligated to respond to emergencies by using all available resources in the most effective way possible. NCWD has prepared an Emergency Response Plan that provides emergency operations procedures for the effective use of NCWD resources during various emergency situations. Emergency situations meant to be addressed by this plan are: earthquakes, major fire emergencies, water outages due to loss of power, localized flooding, water contamination, and acts of sabotage. To specifically address the concerns of water outages due to loss of power, NCWD has purchased and maintains three mobile generators. The generators are trailer mounted and have the following capacities: 600 KVA; 300 KVA; and 180 KVA.

These capacities provide the capability to run any facility within NCWD's service area. All primary pumping facilities are equipped with emergency transfer switches, and NCWD employees are trained regularly to maximize the speed to install and operate the generators. The generator run time is only limited by the amount of available diesel fuel. NCWD has an above ground diesel fuel storage tank with a capacity of 1,000 gallons located at its main office at 23780 N. Pine Street in the City of Santa Clarita. Multiple crew trucks are equipped with 100 gallon diesel tanks and the necessary fueling equipment to refill the generators. NCWD would respond to power outages on a prioritized basis and would continue its response to the power emergency as long as necessary. In addition to the generators, NCWD has a gas driven pump capable of delivering 600 gpm. This pump can be installed at select facilities as needed.

The NCWD Emergency Response Plan should be referenced for a more detailed description of specific actions NCWD plans to take in the event of a major power failure.

VWC

In the event that a power outage occurs, VWC has one mobile generator capable of powering either one of VWC's Saugus wells or two Alluvial wells that are in close proximity to one another. VWC would use the generator as a back-up to ensure water service remained until Edison was able to restore power. For regional power outages, VWC would rely on Edison's reliability criteria for restoring service with the longest outage assumed not to exceed 24 hours. This length of outage would not have a significant impact on water service.

The VWC Emergency Response Plan should be referenced for a more detailed description of specific actions VWC plans to take in the event of a major power failure.

8.6 MANDATORY PROHIBITIONS DURING SHORTAGES

All Valley residents live within the boundaries of the City of Santa Clarita or Los Angeles County. Several ordinances were passed in 1991, during the last long-term drought, by the various governmental entities in the Santa Clarita Valley outlawing wasteful water practices. It is expected that, if the Valley experienced another dry-year period, the same ordinances would be reactivated.

On February 11, 1991, the CLWA Board of Directors adopted Resolution No. 804 mandating a program of water conservation in the Santa Clarita Valley.

On February 14, 1991, the NCWD Board of Directors adopted Resolution No. 101 outlawing wasteful water practices. The ordinance was amended on October 15, 1991, with the adoption of Ordinance No. 102 and further amended on July 14, 2005, with the adoption of Ordinance No. 112.

On March 13, 1991, the City of Santa Clarita adopted Ordinance No. 91-16 outlawing wasteful water practices and calling for voluntary water conservation. The ordinance was amended on October 8, 1991 by the adoption of Ordinance No. 91-48.

On March 21, 1991, the Los Angeles County Board of Supervisors adopted Ordinance No. 91-0046U, which prohibits wasteful water practices.

Most of the ordinances mentioned above had sunset provisions that were effective January 1, 1992; however, these ordinances could be reinstituted as needed.

8.7 CONSUMPTIVE REDUCTION METHODS DURING RESTRICTIONS

8.7.1 Supply Shortage Triggering Levels

The agencies will manage water supplies to minimize the social and economic impact of water shortages. The Plan is designed to provide a minimum 50 percent of normal supply during a severe or extended water shortage.

Demand reduction stages may be triggered by a shortage in any one of the water sources in the Valley or by shortages in a combination of supplies. The guidelines for triggering the stages are listed in Table 8-5. However, circumstances may arise where the purveyors may deviate from these guidelines, such as in a case where the Governor declares a water shortage emergency and/or institutes a statewide rationing program.

Table 8-5
Water Deficiency Triggering Levels

Stage	Percent Shortage
1	Up to 15 percent water deficiency
2	15 to 25 percent water deficiency
3	25 to 35 percent water deficiency
4	35 to 50+ percent water deficiency

8.7.2 Consumption Limits

The Valley-wide consumption allocation method for each customer type is as follows:

Single Family	Hybrid of Per-capita and Percentage Reduction
Multi Family	Hybrid of Per-capita and Percentage Reduction

Commercial	Percentage Reduction
Industrial	Percentage Reduction
Governmental	Percentage Reduction
Recreational	Percentage Reduction
Irrigation	Percentage Reduction

The percentage reductions at each stage and for each customer type correspond to the figures listed in Table 8-4. In a drought situation (multiple-dry year period), individual customer allotments will be based on a normal year consumption table. The water agencies will classify each customer and calculate each customer's allotment according to Table 8-4. Each customer will be notified of its classification and allotment by mail before the implementation of a mandatory program. New customers and connections will be notified at the time service commences if a mandatory program is in effect. Any customer may appeal its classification on the basis of use or the allotment on the basis of incorrect calculation.

In a disaster, prior notice of allotment may not be possible. Notice will be provided by the most efficient means available, if necessary, through the terms of the CLWA's Emergency Response Plan.

8.7.3 New Demand

During any declared water shortage emergency requiring mandatory rationing, the retail purveyors recommend that the City and County building departments continue to process applications for grading and building permits, but not issue the actual permits until mandatory rationing is rescinded. In Stages 3 and 4, it may be necessary to discontinue all use of grading water, even if permits have been issued, and consider banning all use of water for non-essential uses, such as new landscaping and pools.

8.8 PENALTIES FOR EXCESSIVE USE

The following section provides a summary of the penalties, if any, that are implemented for excessive water use for CLWA SCWD, NCWD, and VWC.

8.8.1 CLWA Santa Clarita Water Division

The SCWD has one commodity rate for all customer classes, so no excessive use penalties are in place.

8.8.2 Newhall County Water District

In July 2005, NCWD's Board of Directors adopted Ordinance No. 112, which addresses water conservation, shortage, drought, and emergency response procedures. NCWD's Water Conservation Action Plan states that no water user shall waste water or make, cause, or permit the use of water for any purpose contrary to any provision of Ordinance No. 112, or in quantities in excess of the use permitted by the conservation stage in effect. If excessive use (water leaks and/or waste) is detected from any water user, the following enforcement plan will be followed:

Efficient Water Use and Stage 1 Enforcement:

- Any sign of water leaks and/or waste will be documented.
- NCWD will then determine the appropriate level of action to inform the water user of the guidelines in Ordinance No. 112 and will encourage more efficient water use.

Stages 2, 3, and 4 Enforcement:

- First Violation: NCWD shall issue a verbal warning to the water user and recommend corrective action.
- Second Violation: NCWD shall issue a written warning to the water user, and a fine of $40 shall be added to the water user's bill if the corrective action is not taken within 30 days after receiving the written warning.
- Third Violation: A fine of $100 shall be added to the water user's bill if the corrective action is not taken within 30 days after receiving the written warning. In addition, the NCWD Board or General Manager may require installation of a flow-restricting device on the water user's service connection.
- Fourth Violation: For the fourth and any additional violations, a fine of $250 shall be added to the water user's bill at the property where the violation occurred. NCWD may also discontinue the water user's water service at the property where the violation occurred. Reconnection shall be permitted only when there is reasonable protection against future violations, such as a flow-restricting device on the customer's service connection, as determined at NCWD's discretion.

NCWD Enforcement Costs: NCWD shall be reimbursed for its costs and expenses in enforcing the provisions of Ordinance No. 112, including costs incurred for staff to investigate and monitor the water user's compliance with the terms of the Ordinance. Charges for installation of flow-restricting devices or for discontinuing or restoring water service, as NCWD incurs those charges, shall be added to the water user's bill at the property where the enforcement costs were incurred.

8.8.3 Valencia Water Company

VWC is regulated by the PUC. During times of threatened or actual water shortage, the PUC will require that VWC apportion its available water supply among its customers. In the absence of direction from the PUC, VWC will apportion the supply in the manner that appears most equitable under circumstances then prevailing and with the cooperation of the Valley water purveyors with due regard to public health and safety.

The PUC's methodology for water utilities to implement Water Conservation Plans is documented in Standard Practice U-40-W, "Instructions for Water Conservation, Rationing, and Service Connection Moratoria." Water shortage contingency plans must be approved by the PUC prior to implementation by VWC. As stated in the Standard Practice U-40-W, the PUC shall

authorize mandatory conservation and rationing by approving Schedule No. 14.1, Mandatory Water Conservation and Rationing. Schedule No. 14.1 sets forth water use violation fines, charges for removal of flow restrictors, and the period during which mandatory conservation and rationing measures will be in effect.

8.9 FINANCIAL IMPACTS OF ACTIONS DURING SHORTAGES

The following section addresses the financial impacts of actions during water shortages for CLWA SCWD, NCWD, and VWC.

8.9.1 CLWA Santa Clarita Water Division

Approximately 45 percent of SCWD's expenses are variable and will be reduced proportionately with any reduction in sales due to voluntary or mandatory conservation. The remaining 55 percent of expenses are fixed and will not decrease as a result of reduced sales. Also, only 50 percent of the fixed expenses are included in the meter charge, and 70 percent of SCWD's revenues are generated by the commodity and energy charge.

As a result of the 1987-1992 drought, the Valley's retail water purveyors asked their retail customers to voluntarily reduce water use in 1992. The customers temporarily achieved a 25 percent reduction in usage. Approximately 70 percent of SCWD's revenues are derived from the commodity charge. A reduction of 25 percent could dramatically affect the financial stability of SCWD and impact its ability to meet its payment obligations and fund its capital program. Rather than being faced with the necessity of raising rates during a drought period, the Board directed staff to establish and maintain a Water Conservation Rate Stabilization Fund to be used in years when actual consumption drops 10 percent or more below average consumption. The Rate Stabilization Fund, established to address the financial impacts of water shortages, was approved by the Board in 2004.

8.9.2 Newhall County Water District

NCWD's rates are designed with the intent that NCWD will generate adequate revenues to meet the costs of operating the water system. For the 2005-06 budget year, it is expected that 26 percent of NCWD's total water revenues will come from the service charge and about 74 percent of the total revenues will come from the commodity charge. The service charge is based on meter size and the commodity charge is based on the quantity of water consumed.

The nature of NCWD's operation (as with any water utility) is that the majority of the operating costs are "fixed" in nature and do not increase or decrease in direct proportion with increases or decreases in water use by customers. For example, if water availability issues or shortages cause NCWD to request a voluntary reduction in the customer's water use, two-thirds of the operating costs will remain the same even though less water is sold. This would result in a major revenue shortfall.

In an effort to address this shortfall, NCWD established a reserve policy (Resolution 2005-26), that includes a "rate stabilization" fund to be used in situations where actual consumption of

water is reduced as a direct result of a water shortage situation as defined in Table 8-1 of this Plan.

In the event of a declaration of a water shortage situation, NCWD's Board of Directors will consider options and actions intended to replenish the rate stabilization reserve to its ideal level. These actions may include but are not limited to rate increases or surcharges, per customer assessments, and utilization of other reserve funds.

8.9.3 Valencia Water Company

The PUC allows the investor owned water utilities it regulates to track and seek recovery of lost revenues and expense increases due to mandatory or voluntary water rationing during a drought. PUC regulated utilities' rates are set based on an assumed level of customer water usage during normal weather conditions. Therefore, when a drought occurs and customers conserve water, a utility's revenue declines, and it is difficult for the utility to fund its operating expenses. In order to provide an incentive for utilities to promote water conservation during periods of drought, the PUC developed a mechanism whereby utilities can track lost revenues as well as increases in expenses due to drought. Utilities can then recover a portion of their lost revenues and expense increases via a surcharge to customers. This reduces the financial strain conservation programs place on investor owned utilities while furthering the statewide goal of water conservation during periods of drought.

8.10 WATER SHORTAGE CONTINGENCY RESOLUTION

If a water shortage crisis reoccurs, such as the 1987-1992 drought, the water agencies will call a public hearing to declare a water shortage pursuant to Sections 351 and 352 of the California Water Code.

The Los Angeles County Board of Supervisors (on behalf of LACWWD #36) and NCWD's and CLWA's respective Boards of Directors would adopt ordinances, similar to those adopted in 1991, implementing the Water Shortage Contingency Plan. As stated in Section 8.6, in February 1991, the CLWA Board of Directors adopted Resolution No. 804, which recognized reductions in requested delivery of SWP supply and mandated water conservation in the Valley.

VWC would file an advice letter with the CPUC implementing the Water shortage Contingency Plan.

8.11 MECHANISM TO DETERMINE REDUCTIONS IN WATER USE

Demand

NCWD, SCWD, and VWC bill their customers on a monthly basis. The prior year's consumption is included on most customer bills. This allows comparison of the total consumption from each billing period to the same billing period from the prior year.

Production

Under normal conditions, CLWA, NCWD, SCWD, and VWC prepare monthly production reports, which are reviewed and compared to production reports and pumping statistics from the same period of the prior year. Under water shortage conditions, these production reports could be prepared as often as daily.

Stage 1 and 2 Water Shortages

During Stage 1 and 2 Water Shortages, retail purveyors will review selected production reports on a daily basis, and CLWA will provide each retail purveyor with a copy of its daily production report. The water agencies will meet on a more frequent basis to review water supply and demand in the Valley. Billing reports will be reviewed to identify users who are not abiding by the plan.

Stage 3 and 4 Water Shortages

During Stage 3 and 4 Water Shortages, the retail purveyors will review all production reports and pumping statistics on a daily basis. The water agencies will continue to monitor the supply and demand in the Valley. Water transfers and agreements to use each other's distribution facilities will be implemented as needed. Billing reports will be reviewed to identify users who are not abiding by the plan.

Disaster Shortage

During a disaster shortage, management will continually monitor production figures. The water agencies will work to transfer water and use each other's distribution facilities where feasible.