



TUOLUMNE – STANISLAUS INTEGRATED REGIONAL WATER MANAGEMENT REGION

**PROPOSITION 84 IMPLEMENTATION GRANT PROPOSAL
ROUND 2**

**ATTACHMENT 2 – ADOPTED PLAN AND PROOF OF FORMAL
ADOPTION**

**Integrated Regional Water Management Program
Applicant: Tuolumne County Resource Conservation District**

Attachment 2 – Adopted Plan and Proof of Formal Adoption
 Tuolumne- Stanislaus IRWM Region - Proposition 84 Round 2 Implementation Grant Proposal

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Plan Adoption

The Tuolumne-Stanislaus IRWM Plan is not final at the time of this submittal, but is expected to be finalized and adopted by all participating stakeholders by August 2013.

The regional participants “have a plan to have a plan” and have been working diligently since mid-2011 to complete the process of preparing the plan.

IRWM meetings were initiated in 2008. In August 2011, Tuolumne Utilities District (TUD) was awarded a Proposition 84 Planning Grant to facilitate preparation of the Regional IRWM Plan. A consortium of stakeholder agencies, districts, NGOs and the public have been meeting regularly for 17 months since inception of the grant cycle to prepare the Plan. Kennedy/Jenks Consultants, the Center for Collaborative Policy, and the Offices of John Mills were contracted to facilitate meetings and assist to develop the IRWM Plan.

Appendix 2-A provides the current draft table of contents for the IRWM Plan.

The program is on schedule (See Figure 2-1) and the first full draft of the entire plan is expected to be presented by the consultant on May 15, 2013. The work group has reviewed outlines of several sections and has been providing input throughout the process.

The current schedule expects the Public Review Draft of the IRWM Plan to be out for public review by the end of May 2013. The Final IRWM Plan is expected to be presented to the various governing Boards in July and August with a Final Plan completely adopted by August 29, 2013.

Archived Meeting Agendas, minutes, and handouts are available on the TUD website at:

<http://www.tudwater.com/projects-development/integrated-regional-water-management-plan/>

The consultant’s Project Data Management system is located at:

<http://aims.kennedyjenks.com/ts-irwm/>

Consistency with IRWM Plan Standards

The Tuolumne-Stanislaus IRWM Plan is being prepared in compliance with the current standards and IRWM Guidelines.

Table 1-1 in Attachment 1 provides discussion regarding our progress towards adopting an IRWM Plan that meets the IRWM Plan Standards contained in Appendix C of the 2012 Guidelines.

Summary of Activities – Past 17 months

The following summarizes the meetings that have occurred since the Planning Grant was obtained in August 2011 including dates and key topics.

3/20/2013

- Confirm Core IRWM Plan Activities
- Potential Organizational Structure for IRWM Activities
- Plan Performance and Management/Data Management
- Potential Financial Needs for IRWM Plan Activities

2/20/2013

- Challenges and Opportunities & Resource Management Strategies Sections
- Clarify 11 Core Activities for IRWM Program
- Discussion re potential structure for IRWM Plan Implementation

Accept application package with projects, letter of support, and media release

1/13/2013

Regional Description, Objectives & Introduction Sections
Introduction to Governance Options for IRWM Plan Implementation
Prop 84 Implementation Grant Application

12/19/2012

DRAFT Final Objectives and Measurable Planning Targets
Proposed Project Evaluations
Primary Objectives
Project Integration Opportunities
Impacts and benefits of proposed projects in IRWM Plan

11/28/2012

Considerations for Implementation Grant Applications and Integration Opportunities
Proposed Project Presentations and Evaluations
IRWM Program Preferences and Statewide Priorities
Mandatory Selection Components
Readiness to Proceed
TS IRWM Objectives
Action Item to Accept Projects for Inclusion in the IRWM Plan

10/17/2012

DRAFT Outline of Relation to Land and Water Management Planning Section
Summary of Land and Water Management Planning Documents
Land Use and Management Planning Documents
Local Water Management Plans
DRAFT Climate Change Vulnerability Assessment Checklist Outline

Water Demand
Water Supply
Water Quality
Sea Level Rise
Flooding
Ecosystem and Habitat Vulnerability
Hydropower

9/19/2012

Proposed Project Selection Criteria
Relation to Local Planning

8/15/2012

Final Financial Agreement
Draft Proposal Selection Criteria Documents

7/18/2012

Draft IRWM Plan Objectives
Relation to Local Water Planning – Updated Water Demands
Relation to Local Land Use Planning
Climate Change Vulnerability Checklist (Outline)

4/18/2012

Final Proposed Sierra Water Workgroup Letter
Revised Draft IRWM Plan Objectives
Relation to Local Water Planning – Updated Water Demands
Relation to Local Land Use Planning

2/15/2012

Round 2 IRWM Planning Grant Concept
Draft Round 2 IRWM Planning Grant Task Outline
Revised Draft IRWM Plan Objectives

1/18/2012

Draft IRWM Plan Objectives
Draft Updated Region Description Outline
IRWM Plan Preparation Schedule

11/16/2011

IRWM Plan Preparation Process

Major Water Related Needs/Challenges and
Conflicts

Data Gaps and Information Needed

Draft Updated Region Water Use and
Population Projections

Data Management System

Federal Funding Leveraging Opportunities

10/19/2011

Regional Description Discussion

Region Boundary Map

Draft Glossary

Draft Needs/Challenges/Goals

Categories and Sub-Categories

Draft Resource Management Strategies

Categories

Draft Region Water Use and Population
Projections

Regional Description Discussion

Federal Funding Leveraging Opportunities

9/21/2011

IRWM Plan Development & Review

Plan Outline

Work Plan

Region Description

IRWM Plan Preparation Materials

Entities that will be adopting the IRWM Plan

The Tuolumne-Stanislaus IRWM Planning Grant Committee is a consensus based decision making body, comprised of the original Regional Water Management Group (RWMG) and other State and federal agencies, NGO's and Special Districts. The organization is specifically set up to develop a Proposition 84 compliant Integrated Regional Water Management Plan for the Upper Tuolumne, Upper Stanislaus, and Little John Creek Watersheds. The group has adopted and approved Governance Principles, a Financial Agreement and a Memorandum of Understanding (MOU), all of which are found in Appendix 2-B.

The following are PGC Members, and all are expected to adopt the IRWM Plan by August 29, 2013:

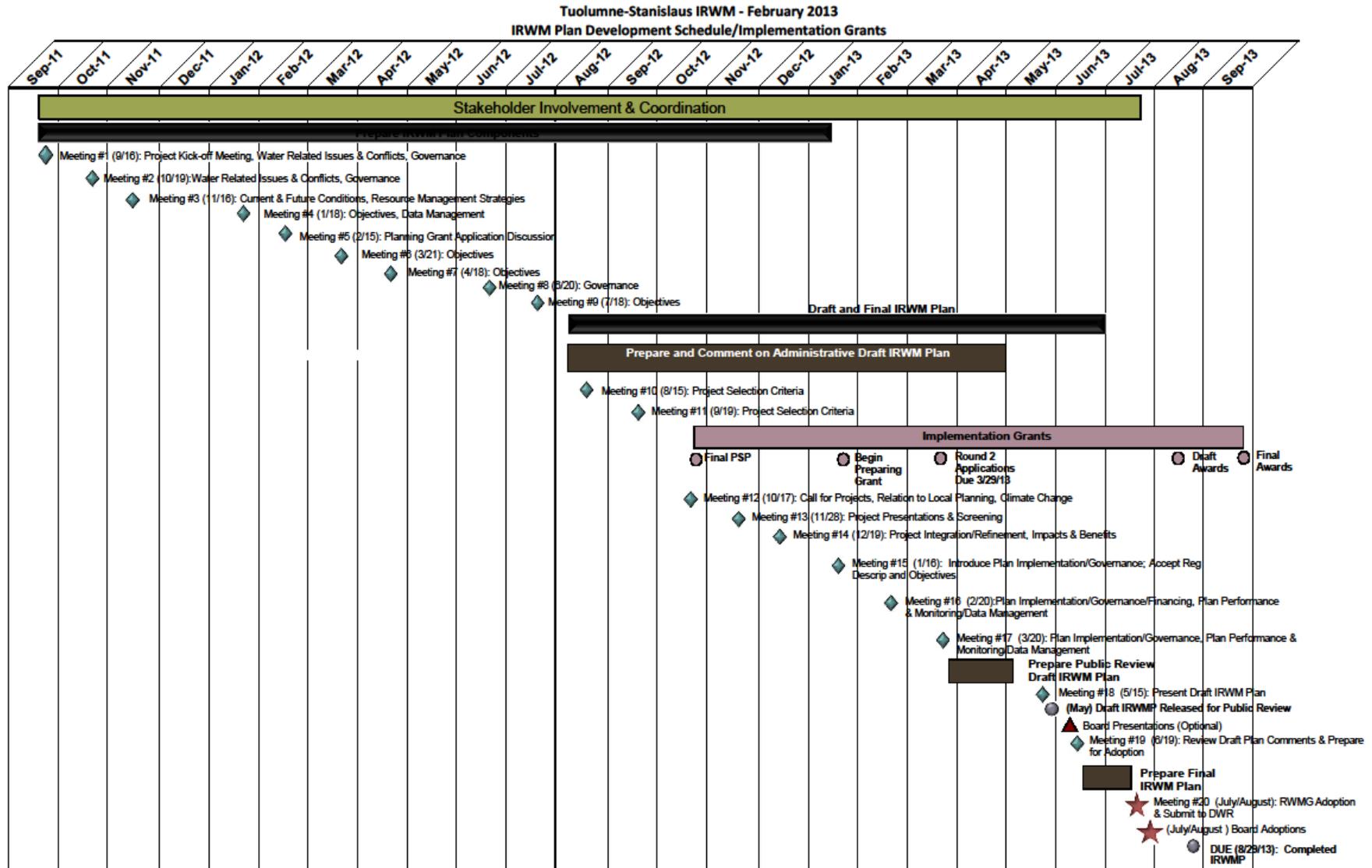
- Amador-Tuolumne Community Action Agency (ATCAA)
- Calaveras County Water District (CCWD)
- California Department of Fish and Wildlife (CDFW)
- Central Sierra Audubon Society (CSAS)
- Central Sierra Environmental Resource Center (CSERC)
- City of Angels Camp (Angels Camp)
- City of Sonora (Sonora)
- County of Calaveras
- County of Tuolumne
- Groveland Community Services District (GCSD)
- Lake Don Pedro Community Services District (LDPCSD)
- Murphys Sanitary District (MSD)
- Tuolumne County Building Industry Association
- Tuolumne County Farm Bureau (Farm Bureau)
- Tuolumne County Resource Conservation District (TCRCD)
- Tuolumne Group of the Sierra Club (Sierra Club)
- Tuolumne River Trust (TRT)
- Tuolumne Utilities District (TUD)
- Twain Harte Community Services District (THCSD)
- Union Public Utility District (UPUD)
- United States Forest Service, Stanislaus National Forest (USFS)
- Utica Power Authority (UPA)

Proposal Project Proponents

The following PGC Members have put forth projects in this proposal and have provided Letters of Support expressing their intent to adopt the Final IRWM Plan once it has been finalized and approved by the PGC. Letters are provided as Appendix 2-C.

- Murphys Sanitary District (MSD)
- United States Forest Service, Stanislaus National Forest (SNF)
- Tuolumne County Resource Conservation District (TCRCD)
- Amador-Tuolumne Community Action Agency (ATCAA)
- Tuolumne Utilities District (TUD)
- Tuolumne River Trust (TRT)
- Calaveras County Water District (CCWD)
- Groveland Community Services District (GCSD)

FIGURE 2-1 IRWM PLAN SCHEDULE



APPENDIX 2-A
DRAFT IRWM PLAN OUTLINE

Kennedy/Jenks Consultants

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DRAFT
Tuolumne-Stanislaus
Integrated Regional Water
Management Plan

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22 February 2013

Prepared for
Tuolumne Utilities District
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Sonora, California 95370

K/J Project No. 1170025.00

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APPENDIX 2-B

**IRWM MEMORANDUM OF UNDERSTANDING, GOVERNANCE
PRINCIPALS, AND FINANCIAL AGREEMENT**

Memorandum of Understanding
Tuolumne - Stanislaus
Integrated Regional Water Management Planning Program
May 18, 2011

This Memorandum of Understanding (“MOU”) is entered into by and between the Tuolumne Utilities District, Groveland Community Services District, Twain Harte Community Services District, Lake Don Pedro Community Services District, County of Tuolumne, Utica Power Authority, Union Public Utilities District, Murphy’s Sanitary District, County of Calaveras, Calaveras County Water District, City of Sonora, City of Angels Camp, Tuolumne County Resource Conservation District, Stanislaus National Forest, Central Sierra Environmental Resource Center, Tuolumne River Trust, Central Sierra Audubon, Tuolumne Group of the Sierra Club, Tuolumne County Farm Bureau, California Dept. of Fish & Game, U.S. Dept. of the Interior Yosemite National Park, and Amador-Tuolumne Community Action Agency, hereafter referred to collectively as the “Parties,” effective July 1, 2011.

Introduction

The primary purposes of the Tuolumne - Stanislaus Integrated Regional Water Management Program (IRWMP) are to prepare a Proposition 84 compliant IRWM Plan, and if agreed upon by participating Parties, seek funding sources for and jointly develop implementation programs and projects.

The IRWM Program is intended to follow the objectives of the Plan and the application of sound project selection criteria that mirror the Planning Grant Committee’s commitment to integration of resource management strategies that maximize resource benefits in a sustainable fashion using efficient fiscal management.

The implementation of an IRWM Plan will promote collaboration throughout project implementation such that quantifiable ecosystem restoration and improved water supply and water quality benefits will occur in an integrated, cost and time efficient manner. The plan will integrate activities, which will increase environmental education and stewardship, reduce conflicts and litigation potential, and through interregional cooperation, increase understanding and participation in export water proposals as they relate to beneficial uses in the area of origin. Further, it is essential that a data management system be designed and maintained so that it can inform the PGC of the relative success of various Resource Management Strategies, programs and projects. This information will be key to an implementation effort grounded on adaptive management and guided by an active and involved governance entity. With the elements of collaboration, adaptive management and active governance in place, the IRWM Plan and Program can not only become the vehicle for guiding the investment of public fiscal resources, but it can also serve as one logical venue for resolving difficult matters of resource management policy in the Region.

This will require a regular IRWM Plan update process, which for the time being is anticipated to be coincident with the State’s, own Water Plan updates (every 5 years), and with opportunities for more frequent amendments if warranted.

Following development of the Plan, the IRWM Program will require a sustainable, local community capacity to be developed from within the public agency members and as supported by the Non-Governmental Organization membership that enables the program to be ongoing

and funded, to the extent possible, from non-state funds.

While this MOU addresses the process only through the development of the IRWM Plan there is an anticipated long-term organizational structure that would be needed to carry out the implementation of the Program, consistent with the precepts of Integrated Regional Water Management.

Recitals

Whereas, the California Department of Water Resources is coordinating the preparation of Integrated Regional Water Management Programs (IRWMP) throughout the state; and

Whereas, Parties include, but are not limited to water agencies, local governments, local agencies, federal agencies, land use management agencies and non-governmental organizations with interests within the planning region shown on Exhibit A attached hereto; and

Whereas, the Parties recognize a need for working collaboratively in developing integrated water and natural resources management and watershed management coordination on a regional scale; and

Whereas, several phases of work will be required to develop an IRWMP for the upper Stanislaus and Tuolumne River watersheds and the Little John Creek Watershed within Tuolumne and Calaveras counties, as shown on Exhibit A attached hereto, including but not limited to, IRWM Plan preparation, plan administration and program and project development.

Now, therefore, the Parties enter into this Memorandum of Understanding to carry out the objectives of the Integrated Regional Water Management Program (“IRWMP”) for the upper Tuolumne and Stanislaus watersheds and the Little John Creek Watershed as shown on Exhibit A attached hereto, under the Terms and conditions contained herein and the Governance Principals and Financial Agreement attached hereto.

Terms

1. **Term.** This MOU is effective July 1, 2011, and shall continue in effect until such time as the IRWM Plan for the Tuolumne – Stanislaus Region is completed and approved by the Department of Water Resources, subject to the earlier withdrawal of any party as provided herein. This MOU may be extended by the written agreement of the parties hereto.
2. **Development of an IRWMP Proposition 84 compliant Plan.** The first phase of work under this MOU is the preparation of an IRWMP Proposition 84 compliant Plan. The parties agree to support and pursue the development of an Integrated Regional Water Management Plan for the upper Stanislaus and Tuolumne watersheds and the Little John Creek Watershed, as shown on Exhibit A attached hereto. The Parties hereby agree that:
 - a. The decision-making entity shall generally meet once each month to review the status of the IRWM Plan and provide direction. Meetings shall be open to the public and provide reasonable opportunity for public comment. Decision-making

shall be in compliance with the Governance Principles, attached hereto as Appendix A.

- b. Subcommittees and consultant work groups, formally or informally formed, may meet to carry out the tasks associated in support of the IRWMP Program' and consistent with the Governance Principles.
 - c. The Parties will support the process and tasks necessary to develop an upper Tuolumne - Stanislaus and Little John Creek Watershed IRWMP Plan as shown on Exhibit A attached hereto.
 - d. The Tuolumne Utilities District (TUD) shall act as the program administrative agency as described in the Financial Agreement, attached hereto as Appendix B. TUD shall provide meeting rooms, appurtenant equipment, conference rooms and other "in kind" services as needed and provided in the Financial Agreement.
 - e. TUD shall provide staff and the program consultant to support the IRWMP Planning Program as provided in the Financial Agreement.
 - f. Other parties shall also provide support as provided in the Financial Agreement.
 - g. The participating Parties will continue to seek other sources of funding in support of the IRWMP Planning effort.
 - h. In support of the objective of obtaining an IRWMP Planning grant, the Parties will develop and submit written comments on the anticipated grant program Guidelines from the Department of Water Resources (DWR).
 - i. The Parties may participate in opportunities, both formally and informally, to provide additional comments and suggestions to the DWR as related to the IRWMP.
3. **Role and Authority of the Parties.** This MOU does not create any new authority in any Party and does not transfer any existing authority from one Party to another. The sole purpose of this MOU is to promote coordination among the Parties in the development; of an IRWMP for the Region. This MOU does not provide authority for any Party to bind another Party.
 4. **Administrative Agency.** The Tuolumne Utilities District (TUD) shall serve as the administrative agency for this MOU, to provide appropriate services in support thereof, and to receive, disburse, and account for funds related to this MOU as provided in the Financial Agreement. The TUD shall be responsible for any necessary financial reporting under this MOU, including reports needed to comply with the terms of any grant agreement.
 5. **Withdrawal from MOU.** Any Party may withdraw from this MOU upon written notice to the other Parties. Withdrawal shall be in compliance with any responsibilities contained within the Financial Agreement.

6. General Provisions.

- a. Notices and Contact Persons. All notices required or permitted under this MOU shall be sent to all signatories of this MOU.
- b. Effect of MOU. In entering into this MOU, it is the intention of the Parties that this MOU shall not be construed to be an enforceable contract or agreement, but is rather a statement of principles and intentions, and shall not be the basis for litigation between the parties or by any third party. This MOU is not intended to, and does not create, any right, benefit, or trust responsibility, substantive or procedural, enforceable at law or equity, against any of the Parties or their agencies or officers or against any person.
- c. Public Information and Records. Any information furnished to the Forest Service or other federal agency under this MOU is subject to the Freedom of Information Act (5 U.S.C. 552). Records of the other public Parties are subject to the California Public Records Act (Government Code Section 6250 et seq.).
- d. Participation in Similar Activities. This MOU in no way restricts the Parties from participating in similar activities with other public or private agencies, organizations, or individuals.
- e. Funding of Parties. Except to the extent identified within the Financial Agreement or expressly provided for in support of IRWMP Plan, the Parties and their respective organizations and agencies and offices will handle their own activities and use their own resources, including the expenditure of their own funds, in carrying out activities related to this Program.
- f. Future MOU Signatories. New signatories to this MOU shall be approved upon consensus of the Parties hereto. Addition of new signatories shall not require revision of this MOU.

The Parties hereto have executed this instrument

Tuolumne Utilities District

Groveland Community Services District

Twain Harte Community Services District

Lake Don Pedro Community Services Dist.

County of Tuolumne

County of Calaveras

Calaveras County Water District

City of Sonora

City of Angels Camp

Stanislaus National Forest

Tuolumne County Resource Conservation Dist.

Tuolumne River Trust

Central Sierra Environmental Resource Center

Central Sierra Audubon

Tuolumne Group of the Sierra Club

Tuolumne County Farm Bureau

Murphys Sanitary District

Union Public Utility District

Utica Power Authority

U.S. Dept. of the Interior
Yosemite National Park

Department of Fish and Game

Amador-Tuolumne Community Action Agency

APPENDIX A

Tuolumne - Stanislaus Integrated Regional Water Management Program Governance Principles August 8, 2012

I. PURPOSES

The primary purposes of the Tuolumne - Stanislaus Integrated Regional Water Management Program (IRWMP) are to prepare a Proposition 84 compliant IRWM Plan, and if agreed upon by participating Parties, seek funding sources for and jointly develop implementation programs and projects.

The IRWM Program is intended to follow the objectives of the Plan and the application of sound project selection criteria that mirror the Planning Grant Committee's commitment to integration of resource management strategies that maximize resource benefits in a sustainable fashion using efficient fiscal management.

Implementation of the IRWM Plan will promote collaboration throughout project implementation such that quantifiable ecosystem restoration and improved water supply and water quality benefits will occur in an integrated, cost and time efficient manner. The plan will integrate activities, which will increase environmental education and stewardship, reduce conflicts and litigation potential, and through interregional cooperation, increase understanding and participation in export water proposals as they relate to beneficial uses in the area of origin. Further, it is essential that a data management system be designed and maintained so that it can inform the PGC of the relative success of various Resource Management Strategies, programs and projects. This information will be key to an implementation effort grounded on adaptive management and guided by an active and involved governance entity. With the elements of collaboration, adaptive management and active governance in place, the IRWM Plan and Program can not only become the vehicle for guiding the investment of public fiscal resources, but it can also serve as one logical venue for resolving difficult matters of resource management policy in the Region.

This will require a regular IRWM Plan update process, which for the time being is anticipated to be coincident with the State's, own Water Plan updates (every 5 years), and with opportunities for more frequent amendments if warranted.

Following development of the Plan, the IRWM Program will require a sustainable, local community capacity to be developed from within the public agency members and as supported by the Non-Governmental Organization membership that enables the program to be ongoing and funded, to the extent possible, from non-state funds.

While the Program's MOU addresses the process only through the development of the IRWM Plan there is an anticipated long-term organizational structure that would be needed to carry out the implementation of the Program, consistent with the precepts of Integrated Regional Water Management.

The IRWM Plan shall be compliant with Proposition 84 and provide for an integrated approach to water management across two watersheds of the region -- the upper Stanislaus River watershed (in southern Calaveras County and northern Tuolumne County) and the upper Tuolumne River watershed (entirely in Tuolumne County), as shown on Exhibit A attached hereto. A soundly developed IRWM Plan, anchored on balanced objectives and supported by a broad and diverse spectrum of interests within the region, will provide multiple opportunities from various funding sources (federal, state and local) to implement a visionary and effective IRWM Program. Implementation measures could provide for enhancing the beneficial uses of water resources and man-made infrastructure of the region, while restoring or protecting natural aquatic systems and watersheds. They could also improve water reliability, improve the affordability of water for beneficial uses, and improve water quality. A completed Tuolumne – Stanislaus IRWM Plan could also assure that all of the various components of the Plan share a common and overarching environmental stewardship covenant.

II. IRWM PLAN TIMETABLE

The development of an IRWM Plan in compliance with Proposition 84 is intended to be carried out consistent with the schedule as submitted to the Department of Water Resources in the formal application for a Planning Grant as awarded by the Department of Water Resources.

III. TUOLUMNE – STANISLAUS WATERSHEDS STAKEHOLDER IRWMP GOVERNANCE STRUCTURE

1. **Planning Grant Committee:** The Planning Grant Committee, comprised of organizations representing diverse interests from within both the upper Stanislaus and Tuolumne watersheds, as shown on Exhibit A attached hereto is the decision - making body of the Tuolumne – Stanislaus IRWMP. Members of the Planning Grant Committee must execute the Memorandum of Understanding for the Tuolumne - Stanislaus IRWMP Program.

2. **Designated Committees:** Various committees may be appointed from time to time by the Planning Grant Committee based on the needs of the IRWMP effort. Designated Committees may meet to participate with and/or assist staff and consultants with a variety of matters for which staff needs more regular input and consultation.

Designated Committees may play a role in the development of the IRWM Plan at the request of the Planning Grant Committee, but they will have no independent decision-making authority.

3. **Public Forum:** The “Public Forum” is the term used to describe the general public and the broad range of organizations interested in the Tuolumne - Stanislaus IRWMP plan development processes that seek information about planning activities either by attendance at meetings or through other means of communication. The planning process will seek input from the Public Forum through verbal and written comments.

IV. ROLES AND RESPONSIBILITIES

Planning Grant Committee

1. Organizations and governmental agencies participating in the Tuolumne – Stanislaus IRWMP process will select one formal designee to represent them on the Tuolumne – Stanislaus IRWMP Planning Grant Committee. The designee will represent the views of the organization that selected them to participate in the process.
2. Planning Grant Committee members will attend meetings consistently and, if unable to attend any session, will send an alternate also chosen by their participating group. The use of alternates is not encouraged as this can interfere with the continuity of discussion and decision-making. Time is of the essence in this process as the schedule is set by the DWR.
3. The Planning Grant Committee is the decision-making body of the Tuolumne – Stanislaus IRWM Program. Its members will make a good faith effort to achieve consensus in order to produce a plan with the strongest support possible.
4. Members will regularly communicate information about the process to their organizations or agencies, as well as to the individual constituencies and communities they represent.
5. The Planning Grant Committee will make decisions in accordance with the rules set out in Section VIII on Decision-Making.
6. A Planning Grant Committee member's eligibility to take part in Tuolumne – Stanislaus IRWMP decision-making also depends on active participation by that member. Active Participation is defined in Section VIII (4) below.

Designated Committee(s)

1. Designated Committees may consist of any number of members as approved by the Planning Grant Committee.
2. The role of a Designated Committee may include process planning and logistics or other work to assist staff and consultants with scheduling, recommendations for process, modifications, communication, and other tasks as needed in between Planning Grant Committee meetings.
3. Designated committees will have no decision-making authority.
4. A Designated Committee will strive for consensus and, lacking that, will present the full range of opinions on any proposal to the Planning Grant Committee to inform the Planning Grant Committee's decisions.
5. The number of committees designated by the Planning Grant Committee should be kept to a minimum in recognition of both available times from Planning Grant Committee members and budget management.

Public Forum

The “Public Forum” is the term used to describe the general public and the broad range of organizations that may be interested in the Tuolumne – Stanislaus IRWM Planning process and that seek information about related activities either by attendance at meetings or through other means of communication. The Tuolumne – Stanislaus IRWM Planning process will seek input from the Public Forum on the program’s direction and content.

Strategies for reaching this larger audience include:

1. When possible provide for a public comment time at Planning Grant Committee meetings; which shall be allowed in a flexible and inclusive manner rather than limited to a single period;
2. Developing a master mailing list compiled by the Planning Grant Committee consisting of lists contributed by member organizations as well as from public inquiries, meeting attendance lists, and website sign-ins;
3. Materials created by the Tuolumne – Stanislaus IRWM Program or its members to assist in updating constituents and others on planning activities and to inform local and regional media of milestone achievements;
4. Outreach to tribal governments to elicit their input in a manner consistent with protocols on government-to-government relationships;
5. Additional efforts to identify and communicate with known Environmental Justice communities throughout the region; and
6. Other public participation strategies as developed by the Planning Grant Committee or a Designated Committee.

V. PLANNING GRANT COMMITTEE MEETING SCHEDULE

The regular day and time for the Planning Grant Committee meetings will be the third Wednesday of every month, at 9:00 a.m. Meetings will end at the conclusion of business. Modifications to this schedule may be made by agreement of the Planning Grant Committee.

VI. ATTENDANCE

Given the tasks ahead and the desire for consensus-based decision-making, regular attendance by each member or his/her designated representative is essential.

VII. COMMUNICATION

1. Meeting summaries will be provided following each Planning Grant Committee meeting.

2. Planning Grant Committee Members are asked to speak only for their organization or themselves when communicating with external parties, including the media, about the Tuolumne - Stanislaus IRWMP, unless there has been a formal adoption of a statement, concept, schedule, or recommendation by the Planning Grant Committee.
3. In addition, staff of participating Parties will be reasonably available to provide presentations of the group's work at meetings, conferences, or other venues consistent with budget management. Members are strongly encouraged to provide or arrange presentations about the group's work wherever feasible to increase awareness of the Tuolumne – Stanislaus IRWM Program.

VIII. PLANNING GRANT COMMITTEE DECISION-MAKING

1. **Consensus as the Fundamental Principle:** The Planning Grant Committee shall strive for consensus (agreement among all participants) in all of its decision-making. Working toward consensus is a fundamental principle of the Tuolumne – Stanislaus IRWM Program process.
2. **Definition of “Consensus”:** In reaching consensus, some Planning Grant Committee members may strongly endorse a particular proposal, while others may accept it as just "workable." Others may be only able to “live with it.” Still others may choose to “stand aside” by verbally noting a disagreement, yet allowing the group to reach a consensus without them if the decision does not affect them or compromise their interests. Any of these actions still constitutes consensus.

A. Planning Grant Committee Voting Process

- If no consensus is reached, then the PGC automatically moves to a voting structure. Absent consensus the necessary vote to take action on an item by the PGC is 70% or more of the PGC members present at the IRWM meeting. There is no minimum caucus of PGC members needed to take an action.
- However, those PGC members who could not “stand aside” will be asked to indicate whether they believe, in good faith, there is sufficient potential for compromise to recommend referral to the Plan Review Committee.
- PGC members will, if necessary, determine through a roll call vote whether there is a minimum of 70% of those present who wish to send the proposal to the Plan Review Committee (PRC) for further consideration. If the vote indicates the PGC does not believe the potential exists to develop a modified proposal, members will use the voting threshold of 70% to determine the fate of the proposal “on the table”.
- If a proposal is referred to the PRC, the PRC will diligently strive to develop an acceptable proposal to present to the PGC at the next regularly scheduled meeting.

- If the PRC cannot come to consensus on a modified proposal, the PGC will vote on the original proposal utilizing the 70% threshold.
 - If the PRC recommends a modified proposal, the PGC will attempt to come to consensus on the PRC recommendation.
 - If the PGC cannot come to consensus on the modified proposal the PGC will vote on the PRC recommendation utilizing the 70% threshold. The PGC may also vote on the original proposal, or any other modification to that proposal, utilizing the 70% threshold.
 - If there is no vote of 70% or more for any action proposed, then the item is considered to not have been passed by the PGC.
3. **Definition of Active Participation by Planning Grant Committee Members:** Active participation means regular attendance at Planning Grant Committee meetings. If there is a question as to whether a Planning Grant Committee member should be considered “active” for purposes of decision-making, the Planning Grant Committee will make that determination based upon attendance records. Active participants will be Parties who have not missed more than two consecutive preceding official Planning Grant Committee meetings without representation from their organization.
 4. **Check-Ins:** Throughout the process, in order to determine if the group is moving in a productive direction, the program facilitator, or the program consultant may also ask for an informal “read” of the group’s perspective. Answers to request are used for the purpose of developing the dialogue and are not in any way binding.
 5. **Conditional Endorsements:** It is also understood that Planning Grant Committee members represent organizations and, in some cases, may not be able to make final commitments without conferring first with their organization. In this case, agreements will be considered conditionally endorsed, pending organizational confirmation.

IX. TUOLUMNE – STANISLAUS WATERSHEDS IRWM PROGRAM PHILOSOPHY

The Tuolumne – Stanislaus IRWMP Planning Grant Committee is the decision-making body responsible for developing and approving the IRWM Proposition 84 compliant plan. Members of the Planning Grant Committee affirm their commitment to work in good faith with all the diverse interests represented on the Committee. Good faith implies an obligation to regularly attend and participate in meetings and strive to understand all perspectives, engage in dialogue and deliberation, and earnestly work toward building common ground and consensus with fellow Planning Grant Committee members.

The Tuolumne – Stanislaus IRWM Program philosophy also recognizes that Planning Grant Committee members and their organizations may have to occasionally unilaterally pursue their interests during the process. This does not imply that an organization is violating their good faith participation. No interest participating in the process is being asked to abandon their obligations to their organizations or give up any type of rights.

X. GROUND RULES

The Planning Grant Committee will utilize the following standing ground rules regarding meeting protocol and may modify them as appropriate.

They individually and collectively agree to:

- Listen and frankly discuss subject matter with others who hold diverse views;
- Recognize and treat disagreements as problems to be solved rather than battles to be won;
- Refrain from ascribing motives or intentions to other participants; and
- Respect the integrity and values of other participants.

Several specific rules apply during meetings. The group agrees to:

- Efficiently use time and speak briefly when possible;
- Use conversational courtesy by raising hands so that the meeting facilitator can provide fair and orderly opportunities to speak;
- Keep pagers and mobile phones silent during meetings, and return calls during breaks; if possible
- Maintain schedules and agenda time allotments, including group discussions and public input periods.

XI. OPEN PROCESS

1. All meetings of the Tuolumne – Stanislaus IRWM Program Planning Grant Committee are open to the public.
2. Planning Grant Committee agendas will be sent out in advance of the meetings to the Tuolumne - Stanislaus IRWMP mailing list and will be posted on the TUD website.
3. At each meeting members of the public will be allowed timely opportunities to comment.
4. Members of the public are expected to adhere to the above Tuolumne – Stanislaus IRWM Program ground rules.

XII. AMENDMENTS TO THIS DOCUMENT

The Planning Grant Committee, utilizing the decision-making process as described in Section VIII above, may adopt changes to any portion of this document as desired.

APPENDIX B

Tuolumne-Stanislaus Integrated Regional Water Management Program

FINANCIAL AGREEMENT July 18, 2012

This Financial Agreement (FA) is to support the Memorandum of Understanding for the development of the Tuolumne - Stanislaus Integrated Regional Water Management Program (IRWMP). The purpose of the FA is to identify and assign financial support and responsibility to participants in the IRWMP.

The FA assigns contribution responsibilities to support the IRWMP effort for the period July 1, 2012 through June 30, 2013. This funding period is intended to support a consensus-based public process that will work on the development of a Proposition 84 compliant plan consistent with the Scope of Work and Schedule application as awarded by the Department of Water Resources.

The funding for the period July 1, 2012 to June 30, 2013, covers the costs for those support activities for the IRWM program, as provided in the budget as adopted by the Planning Grant Committee. Those costs are borne in the interim by the Tuolumne Utilities District and are to be repaid proportionately by those agencies that execute the MOU and provide financial contributions.

The funding for the period of July 1, 2012 to June 30, 2013, covers the cost for those activities in support of continuing the IRWM process not funded within the Proposition 84 planning grant. These include but are not limited to; coordinating and managing the meetings of the Planning Grant Committee, maintaining the administrative record of proceedings, maintaining a liaison with the DWR Program staff, providing IRWM Program related information and assistance to Planning Grant Committee members and/or their organizations and the public, communicating with Program participants and DWR and working on program materials and providing staff support to the Center For Collaborative Policy (CCP) facilitation task on developing Project Selection Criteria for the IRWM Plan.

There may be additional contingency costs incurred during the period of the FA, upon the direction of the IRWM Planning Grant Committee. Those contingency costs will be proportionately shared, per this agreement, between those agencies that execute the MOU and provide financial contributions. The Parties hereto agree that prior to July 1, 2013 a subsequent FA will be developed.

The schedule is an estimate of time that will be required to maintain and provide institutional capacity in the development of the IRWM Proposition 84 compliant Plan. Due to the uncertainty in both the funding process and other factors outside the control of the Planning Grant Committee, the FA costs are an estimate based upon current information and conditions. It is anticipated that if the schedule changes, adjustments may need to be made in the budget and

therefore the contributions. Such adjustments would be made through the Planning Grant Committee decision-making process as consistent with this FA.

Participation in the Planning Grant Committee with financial contributions for public water service agencies shall be as follows; for all water agencies the amount of financial participation shall be based on the total estimated number of retail water/sewer connections as estimated below:

Tuolumne Utilities District	13,500 customers
Calaveras County Water Dist.	13,500
Groveland Community Serv. Dist.	3,200
Twain Harte Community Serv. Dist.	1,600
Lake Don Pedro Comm. Serv. Dist.	1,450
Union Public Utilities District	1,848
Murphys Sanitary District	783
Utica Power Authority	3,048

The County of Tuolumne would pay an amount that is equal to the Tuolumne Utilities District or based on 13,500 utility connections. The County of Calaveras would pay the amount that is equal to the Calaveras County Water District or based on 13,500 utility connections. Other water agencies shall pay based on estimated number of connections. The City of Angels Camp would pay an amount based on its population; 3,592.

Thus, total customers upon which to base allocation would equal 65,921. Each customer amount is divided by this total to provide an allocation percentage, which is rounded down, below.

Estimates of a proportional contribution to the budget for the twelve-month period (approximately \$53, 949) for the twelve-month period would be:

Estimated Budget Total				
Agency	Customer Basis	Percentage of Total	Total Budget	50%
Tuolumne Utilities District	13,500	19.42%	\$ 10,360	\$ 5,180
Calaveras County Water Dist.	13,500	19.42%	\$ 10,360	\$ 5,180
Groveland Community Serv. Dist.	3,200	4.60%	\$ 2,456	\$ 1,228
Twain Harte Community Serv. Dist.	1,600	2.30%	\$ 1,228	\$ 614
Lake Don Pedro Comm. Serv. Dist.	1,450	2.09%	\$ 1,113	\$ 557
Murphys Sanitary District	783	1.13%	\$ 601	\$ 301
Union Public Utilities District	1,848	2.66%	\$ 1,418	\$ 709
Utica Power Authority	3,048	4.38%	\$ 2,339	\$ 1,170
Tuolumne County	13,500	19.42%	\$ 10,360	\$ 5,180
Calaveras County	13,500	19.42%	\$ 10,360	\$ 5,180
City of Angels	3,592	5.17%	\$ 2,756	\$ 1,378
Amador-Tuolumne Action Agency			\$ 100	\$ 50
CSERC			\$ 100	\$ 50
Central Sierra Audobon Society			\$ 100	\$ 50
TCRCD			\$ 100	\$ 50
Tuolumne Group of the Sierra Club			\$ 100	\$ 50
Tuolumne County Farm Bureau			\$ 100	\$ 50
Tuolumne River Trust			\$ 100	\$ 50
Totals	69,521	100.00%	\$ 53,949	\$ 27,028

These payments would be made proportionately as follows:

By September 30, 2012 50% of the actual program costs to that time would be paid to the Tuolumne Utilities District.

By January 1, 2013 50% of the actual program costs for that time period would be paid to the Tuolumne Utilities District.

In the event of withdrawal or addition of any number of financial participants, the total budget will be reallocated among the remaining participants. The reallocation of costs due to withdrawal of participants from the program will occur at the second billing cycle listed above. Should withdrawals and reallocation occur, each participating member will receive a supplemental bill to cover the proportional cost of the budget shortfall, in addition to their normal amount to be billed. The amount of such charges shall be agreed upon by the Planning Grant Committee prior to billing.

The Tuolumne Utilities District will act as the Administering Agency and maintain financial records for the IRWMP and act as the paying agent for all costs incurred during that time, subject to the reimbursement schedule herein defined.

For all non-governmental organizations, or those agencies that cannot contribute substantial financial resources, the contribution of “in kind” services, such as technical assistance, public affairs, outreach, data and information may serve to meet their proportional share of the program costs for the period of the FA, along with a minimum \$100 contribution.

APPENDIX 2-C

LETTERS FROM PROPOSAL AGENCIES AND ORGANIZATIONS

MURPHYS SANITARY DISTRICT

90 Big Trees Rd Suite B
Murphys, CA 95247
(209) 728-3094 (209) 728-9510 fax
office@murphysd.org

March 29, 2013

Mark Cowin
Director, Department of Water Resources
P.O. Box 942836
Sacramento, CA 94236

RE: Intent to Adopt the Tuolumne-Stanislaus Region IRWM Plan

Dear Mr. Cowin,

The Tuolumne-Stanislaus Integrated Regional Water Management Plan, funded in part by a Planning Grant from the Department of Water Resources (DWR), is currently under preparation with an estimated completion date of July 31, 2013. The plan is being prepared by the Regional Water Management Group's Planning Grant Committee through contracts with Kennedy/Jenks Consultants and the Offices of John Mills. The Center for Collaborative Policy is providing facilitation services under separate contract with DWR.

The Tuolumne-Stanislaus IRWM Region is submitting a Proposition 84 Round 2 Implementation Grant proposal to DWR for consideration of funding eight projects, but the IRWM Plan will not be completed as of the date of submittal of the proposal. It will, however, be complete prior to the scheduled grant awards in October 2013. This letter is designed to provide an assurance to the Department that all proponents who are submitting projects under the Round 2 Grant application process intend to adopt the Plan prior to award of any grant funds. Please be advised that the Murphys Sanitary District, as a full participant in the Tuolumne-Stanislaus Region's IRWM Plan process, intends to formally adopt the Plan once it is finalized and approved by the Regional Water Management Group.

Sincerely,



Delma Harris
President
Murphys Sanitary District

Board of Directors
Delma Harris, President Frederick Kett, Vice President
Tim O'Flinn, Secretary Joseph Fontana, Treasurer
Murphys Sanitary District website: <http://www.murphysd.org>



Forest
Service

Stanislaus National Forest

19777 Greenley Road
Sonora, CA 95370
(209) 532-3671
FAX: (209) 533-1890
TTY/TDD: (209) 533-0765
<http://www.fs.usda.gov/stanislaus>

File Code: 2530

Date: March 20, 2013

Tuolumne County Resource Conservation District
18285 Hwy 108 #6
Jamestown, CA 95327

Mark Cowin
Director, Department of Water Resources
P.O. Box 942836
Sacramento, CA 94236

Dear Mr. Cowin:

The Tuolumne-Stanislaus Integrated Regional Water Management (IRWM) Plan, funded in part by a Planning Grant from the Department of Water Resources (DWR), is currently under preparation with an estimated completion date of July 31, 2013. The plan is being prepared by the Regional Water Management Group's Planning Grant Committee through contracts with Kennedy/Jenks Consultants and the Office of John Mills. The Center for Collaborative Policy is providing facilitation services under a separate contract with DWR.

The Tuolumne-Stanislaus IRWM Region is submitting a Proposition 84 Round 2 Implementation Grant proposal to DWR for consideration of funding eight projects, but the IRWM Plan will not be completed as of the date of submittal of the proposal. It will, however, be completed prior to the scheduled grant awards in October 2013. This letter is designed to provide an assurance to the Department that all proponents who are submitting projects under the Round 2 Grant application process intend to adopt the Plan prior to award of any grant funds.

Please be advised that the Stanislaus National Forest is a full participant in the Tuolumne-Stanislaus Region's IRWM Plan process. Recognizing that the Stanislaus National Forest's Land and Resource Management Plan provides direction for the management of the Forest and is included as part of the IRWM Plan, we intend to formally adopt the IRWM Plan once it is finalized by the Regional Water Management Group.

Sincerely,


for CHRISTINA M. WELCH
Acting Forest Supervisor

cc: Deb Romberger



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TUOLUMNE COUNTY RESOURCE CONSERVATION DISTRICT

PO BOX 4394
18285 HIGHWAY 108 #6
SONORA, CA 95370

(209)984-0500



March 29, 2013

Mark Cowin
Director, Department of Water Resources
P.O. Box 942836
Sacramento, CA 94236

RE: Intent to Adopt the Tuolumne-Stanislaus Region IRWM Plan

Dear Mr. Cowin,

The Tuolumne-Stanislaus Integrated Regional Water Management Plan, funded in part by a Planning Grant from the Department of Water Resources (DWR), is currently under preparation with an estimated completion date of July 31, 2013. The plan is being prepared by the Regional Water Management Group's Planning Grant Committee through contracts with Kennedy/Jenks Consultants and the Offices of John Mills. The Center for Collaborative Policy is providing facilitation services under separate contract with DWR.

The Tuolumne-Stanislaus IRWM Region is submitting a Proposition 84 Round 2 Implementation Grant proposal to DWR for consideration of funding eight projects, but the IRWM Plan will not be completed as of the date of submittal of the proposal. It will, however, be complete prior to the scheduled grant awards in October 2013. This letter is designed to provide an assurance to the Department that all proponents who are submitting projects under the Round 2 Grant application process intend to adopt the Plan prior to award of any grant funds.

Please be advised that the Tuolumne County Resource Conservation District, as a full participant in the Tuolumne-Stanislaus Region's IRWM Plan process, intends to formally adopt the Plan once it is finalized and approved by the Regional Water Management Group.

If you have any questions or need additional information please feel free to contact me at (209) 984-0500 or lindsay@tcrd.org.

Sincerely,

A handwritten signature in cursive script that reads "Lindsay Rosasco".

Lindsay Rosasco, District Manager
Tuolumne County Resource Conservation District
PO Box 4394
Sonora, CA 95327
(209) 984-0500 phone
(209) 984-0600 fax
www.tcrd.org



AMADOR-TUOLUMNE COMMUNITY ACTION AGENCY

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AMADOR SERVICE CENTER

935 S. Highway 49, Jackson, CA 95642
Phone: (209) 223-1485 / Fax: (209) 223-4178

www.atcaa.org

TUOLUMNE SERVICE CENTER

427 N. Highway 49, Suite 305, Sonora, CA 95370
Phone: (209) 533-1397 / Fax: (209) 533-1034

March 19, 2013

Mark Cowin
Director, Department of Water Resources
P.O. Box 942836
Sacramento, CA 94236

RE: Intent to Adopt the Tuolumne-Stanislaus Region IRWM Plan

Dear Mr. Cowin

The Tuolumne-Stanislaus Integrated Regional Water Management Plan, funded in part by a Planning Grant from the Department of Water Resources (DWR), is currently under preparation with an estimated completion date of July 31, 2013. The plan is being prepared by the Regional Water Management Group's Planning Grant Committee through contracts with Kennedy/Jenks Consultants and the Offices of John Mills. The Center for Collaborative Policy is providing facilitation services under separate contract with DWR.

The Tuolumne-Stanislaus IRWM Region is submitting a Proposition 84 Round 2 Implementation Grant proposal to DWR for consideration of funding eight projects, but the IRWM Plan will not be completed as of the date of submittal of the proposal. It will, however, be complete prior to the scheduled grant awards in October 2013. This letter is designed to provide an assurance to the Department that all proponents who are submitting projects under the Round 2 Grant application process intend to adopt the Plan prior to award of any grant funds.

Please be advised that the Amador Tuolumne Community Action Agency, as a full participant in the Tuolumne-Stanislaus Region's IRWM Plan process, intends to formally adopt the Plan once it is finalized and approved by the Regional Water Management Group.

Sincerely,

Shelly Hance
Executive Director
Amador Tuolumne Community Action Agency
935 S. Highway 49
Jackson, CA 95642



TUOLUMNE UTILITIES DISTRICT

18885 NUGGET BLVD • SONORA, CA 95370
(209) 532-5536 • Fax (209) 536-6485
www.tudwater.com

DIRECTORS
Jim Grinnell
Kent R. Johnson
John Maciel
Delbert Rotelli
Michael Sarno

March 29, 2013

Mark Cowin
Director, Department of Water Resources
P.O. Box 942836
Sacramento, CA 94236

RE: Intent to Adopt the Tuolumne-Stanislaus Region IRWM Plan

Dear Mr. Cowin,

The Tuolumne-Stanislaus Integrated Regional Water Management Plan, funded in part by a Planning Grant from the Department of Water Resources (DWR), is currently under preparation with an estimated completion date of July 31, 2013. The plan is being prepared by the Regional Water Management Group's Planning Grant Committee through contracts with Kennedy/Jenks Consultants and the Offices of John Mills. The Center for Collaborative Policy is providing facilitation services under separate contract with DWR.

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Please be advised that the Tuolumne Utilities District, as a full participant in the Tuolumne-Stanislaus Region's IRWM Plan process, intends to formally adopt the Plan once it is finalized and approved by the Regional Water Management Group.

Sincerely,



Peter J. Kampa
General Manager



OFFICES

111 New Montgomery St.
Suite, 205
San Francisco, CA 94105
(415) 882-7252

829 Thirteenth Street
Modesto, CA 95354
(209) 236-0330

67 Linoberg Street,
Sonoma, CA 95370
(209) 588-8636

www.tuolumne.org

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Holly Welles, Ph.D.
Jennifer White, Ph.D.
John Woolard

March 21, 2013

Mark Cowin

Director, Department of Water Resources
P.O. Box 942836
Sacramento, CA 94236

RE: Intent to Adopt the Tuolumne-Stanislaus Region IRWM Plan

Dear Mr. Cowin:

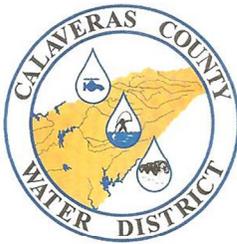
The Tuolumne-Stanislaus Integrated Regional Water Management Plan, funded in part by a Planning Grant from the Department of Water Resources (DWR), is currently under preparation with an estimated completion date of July 31, 2013. The plan is being prepared by the Regional Water Management Group's Planning Grant Committee through contracts with Kennedy/Jenks Consultants and the Offices of John Mills. The Center for Collaborative Policy is providing facilitation services under separate contract with DWR.

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Please be advised that the Tuolumne River Trust, as a full participant in the Tuolumne-Stanislaus Region's IRWM Plan process, intends to formally adopt the Plan once it is finalized and approved by the Regional Water Management Group.

Sincerely,

Patrick Koepele
Deputy Executive Director



**CALAVERAS
COUNTY
WATER
DISTRICT**

Business Office
423 East St Charles Street
Post Office Box 846
San Andreas, California 95249
(209) 754-3543
Fax (209) 754-0270

March 22, 2013

Mark Cowin
Director, Department of Water Resources
P.O. Box 942836
Sacramento, CA 94236

RE: Intent to Adopt the Tuolumne-Stanislaus Region IRWM Plan

Dear Mr. Cowin,

The Tuolumne-Stanislaus Integrated Regional Water Management Plan, funded in part by a Planning Grant from the Department of Water Resources (DWR), is currently under preparation with an estimated completion date of July 31, 2013. The plan is being prepared by the Regional Water Management Group's Planning Grant Committee through contracts with Kennedy/Jenks Consultants and the Offices of John Mills. The Center for Collaborative Policy is providing facilitation services under separate contract with DWR.

The Tuolumne-Stanislaus IRWM Region is submitting a Proposition 84 Round 2 Implementation Grant proposal to DWR for consideration of funding eight projects, but the IRWM Plan will not be completed as of the date of submittal of the proposal. It will, however, be complete prior to the scheduled grant awards in October 2013. This letter is designed to provide an assurance to the Department that all proponents who are submitting projects under the Round 2 Grant application process intend to adopt the Plan prior to award of any grant funds.

Please be advised that the Calaveras County Water District, as a full participant in the Tuolumne-Stanislaus Region's IRWM Plan process, intends to formally adopt the Plan once it is finalized and approved by the Regional Water Management Group.

Sincerely,
Calaveras County Water District


Mitchell S. Dion
General Manager



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18966 Ferretti Road P.O. Box 350 Groveland, CA 95321-0350

March 29, 2013

Mark Cowin
Director, Department of Water Resources
P.O. Box 942836
Sacramento, CA 94236

RE: Intent to Adopt the Tuolumne-Stanislaus Region IRWM Plan

Dear Mr. Cowin

The Tuolumne-Stanislaus Integrated Regional Water Management Plan, funded in part by a Planning Grant from the Department of Water Resources (DWR), is currently under preparation with an estimated completion date of July 31, 2013. The plan is being prepared by the Regional Water Management Group's Planning Grant Committee through contracts with Kennedy/Jenks Consultants and the Offices of John Mills. The Center for Collaborative Policy is providing facilitation services under separate contract with DWR.

The Tuolumne-Stanislaus IRWM Region is submitting a Proposition 84 Round 2 Implementation Grant proposal to DWR for consideration of funding eight projects, but the IRWM Plan will not be completed as of the date of submittal of the proposal. It will, however, be complete prior to the scheduled grant awards in October 2013. This letter is designed to provide an assurance to the Department that all proponents who are submitting projects under the Round 2 Grant application process intend to adopt the Plan prior to award of any grant funds.

Please be advised that the Groveland Community Services District, as a full participant in the Tuolumne-Stanislaus Region's IRWM Plan process, intends to formally adopt the Plan once it is finalized and approved by the Regional Water Management Group.

Sincerely,

A handwritten signature in blue ink that reads "Gary J. Mello". The signature is fluid and cursive, written over a light blue horizontal line.

Gary J. Mello
General Manager/District Engineer
Groveland Community Services District